Floodplain Management: Current Hot Topics

MACPZA 2013 Annual Conference

presented by DNR Ecological & Water Resources

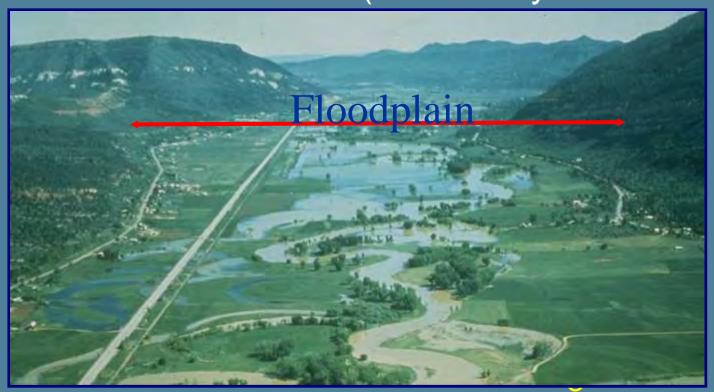
Ceil Strauss, State Floodplain Manager

Today's Topics

- Brief review of floodplain management basics
- Biggert-Waters Reform Act of 2012
- What local officials need to know because of BW-12
 - Finding FEMA map for site
 - Determining Base Flood Elevations
 - More LOMAs
- Special topics
 - "In" or "Out" mentality
 - Atlas 14
 - Decks & Tanks

NATIONAL FLOOD INSURANCE PROGRAM (NFIP) - 1968

- 1) DEVELOPMENT STANDARDS (administered locally)
- 2) ID FLOODPLAIN (FEMA Maps)
- 3) FLOOD INSURANCE (mandatory since 1974)



Floodplain Zoning



Roles & Responsibilities

- Zoning Authority (city, county or township)
 - Most important!
 - Adopts ordinance, enrolls in National Flood Insurance Program (NFIP), administers & enforces
- State Oversight; technical assistance & training; approve ordinances & some data/mapping; coordinate between FEMA & community (& watersheds, HSEM, etc.)
- Watershed District may have overlapping regulations &/or mitigation projects; often key data source
- FEMA Oversees NFIP (enrolls; can suspend); produces / approves maps & data

Participating in National Flood Insurance Program (NFIP) 484 Cities

14 Townships

2 Tribes

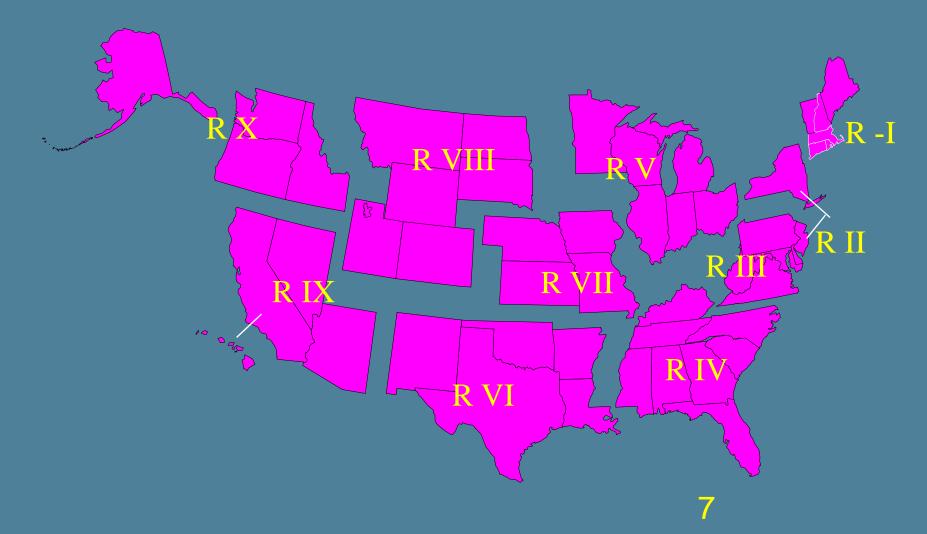
85 Counties (all with zoning; not Hennepin & Ramsey)

585 Total

*>94% of State Population Eligible



FEMA REGIONS



FLOOD FREQUENCY

Annual Probability

Flood Frequency of Occurrence

10-Year 10% *

50-Year 2% *

100-Year 1% *

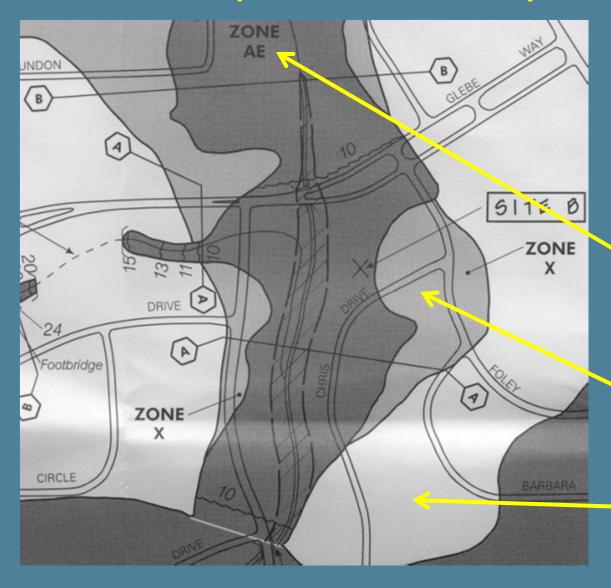
500-Year 0.2% *

* Chance of being equaled or exceeded in any given year.

8

ZONING VERSUS INSURANCE

Sample FEMA Map with SFHA



National
Standard of
"100-year
flood" chosen

High Flood Risk

Zone A & AE (old)

Zone A & AE (new)

Medium Flood Risk

Zone B (old maps)

Zone X (shaded)

Low Flood Risk

Zone C (old maps)

Zone X (unshaded)

Mandatory Flood Insurance

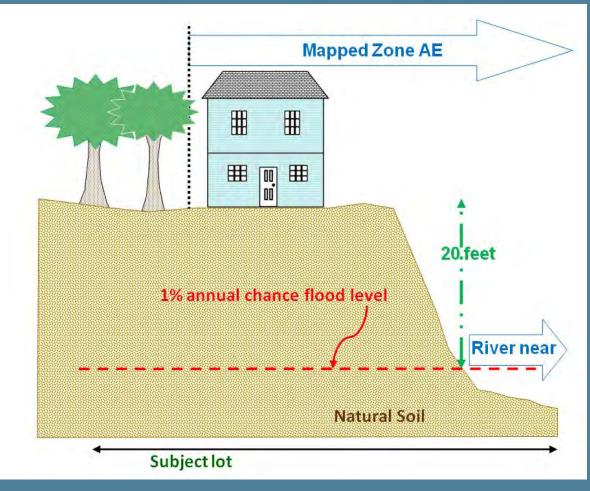
- If STRUCTURE is in Zone A, AE, AO, A1-30 AND they have loan from federally regulated institution
- Even if structure is really high, unless they obtain a Letter of Map Amendment (LOMA)
- NOTE: Some lenders have more restrictive requirements for their business (i.e., in 500year, or replacement cost vs loan balance)

WHAT'S THE CALL?

Location on FIRM for proposed house



- (1) Flood Insurance mandatory?
- (2) Zoning requirements?



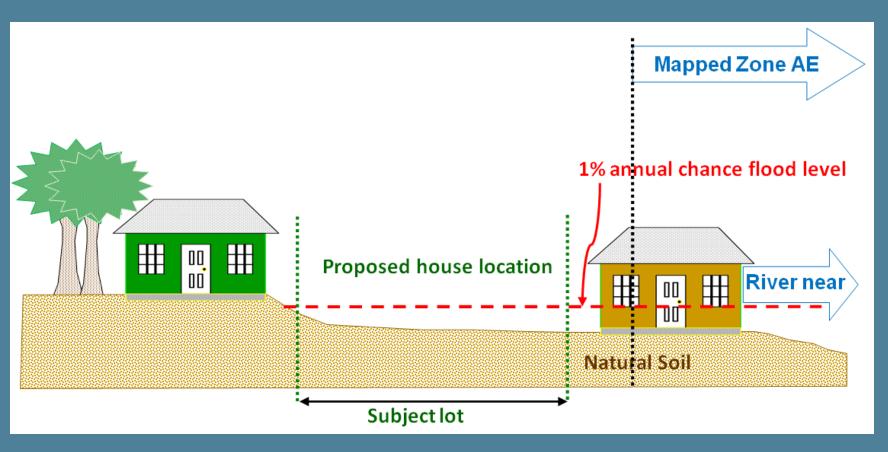
Where Does Ordinance Apply?

MN Rule 6120.5700, subp.3, D: "Where a conflict exists between the floodplain limits illustrated on the official zoning map and actual field conditions, the flood elevations shall be the governing factor in locating the regulatory floodplain limits"

WHAT'S THE CALL?

Location on FIRM for proposed house

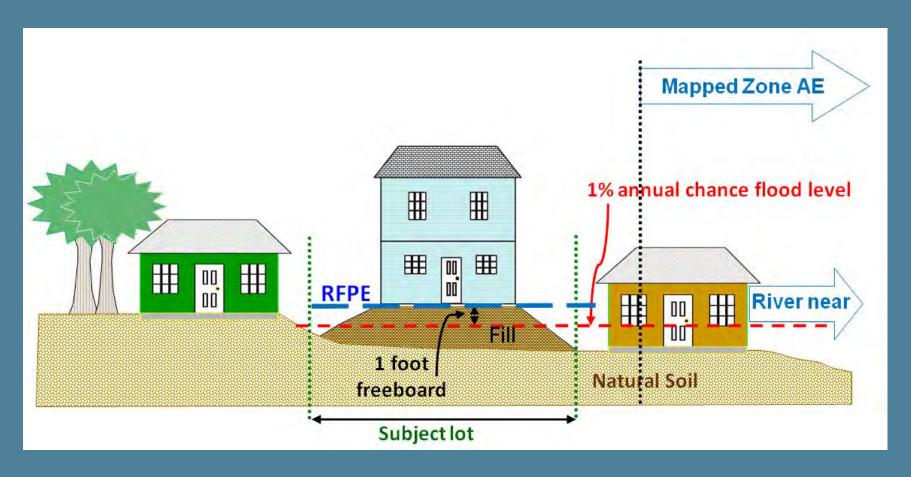




WHAT'S THE CALL?

Location on FIRM for proposed house





Who Can Buy Flood Insurance?

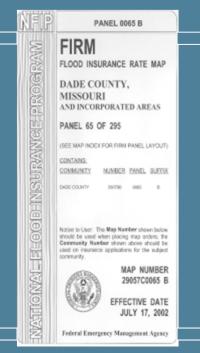
Community
 Participation

• All Zones



Two rate structures:

- Pre-FIRM
- Before initial FIRM or
- On or Before12/31/1974
- Whichever is LATER
- "OLD STANDARDS"



- Post-FIRM
- On or After the initial FIRM

or

- After 12/31/1974
- Whichever is LATER
- "NEW STANDARDS" or "In Compliance"

Standard vs. Preferred Risk

- Standard Rates-
 - Rate Tables provided in Flood Insurance Manual
 - Fixed premiums; fixed limits
 - Risks not eligible for Preferred Risk Policy
- Preferred Risk Rates-
 - Must be in Zone B, C, or X at time of application AND each subsequent renewal*
 - Limited loss history

NOTE:

*A building which becomes ineligible for PRP due to a zone change will renew using Standard Rates.

However, the old low- or moderate-risk zone can still be "locked" in.

Figure 1: BEFORE First FEMA Maps. Many structures were built before any FEMA floodplain maps existed and the high risk flood hazard areas were known.

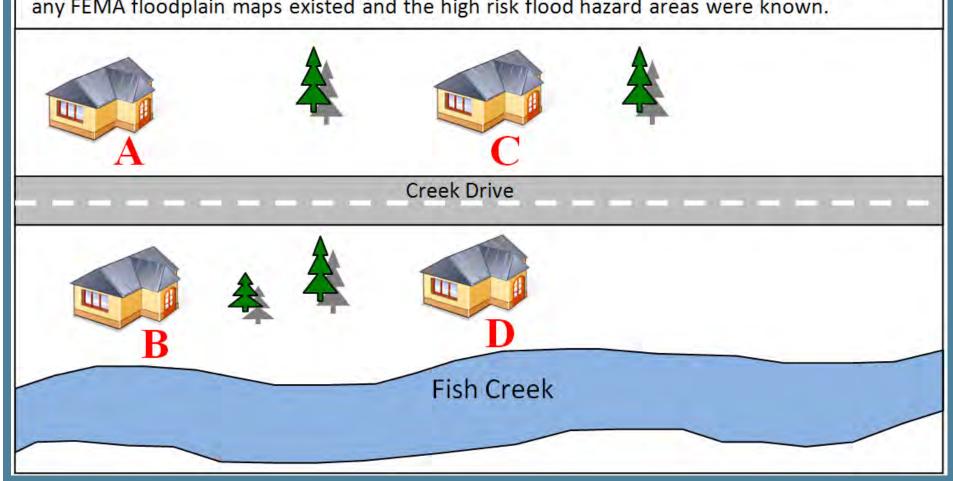
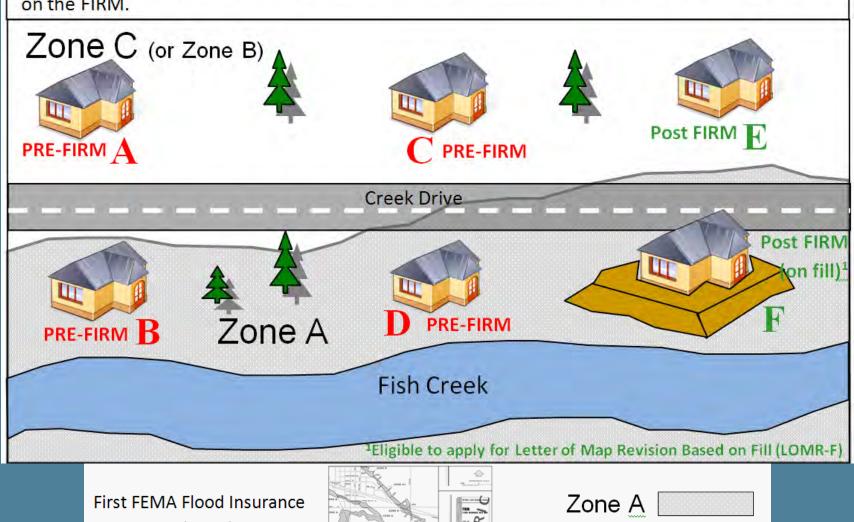


FIGURE 2: AFTER 1ST FIRM (1981). The first Flood Insurance Rate Map (FIRM) for this area shows the high risk flood hazard area (Zone A) as a darker gray shaded area. Medium risk (Zone B) and lower risk (Zone C) areas outside of the Zone A may be shown on the FIRM.

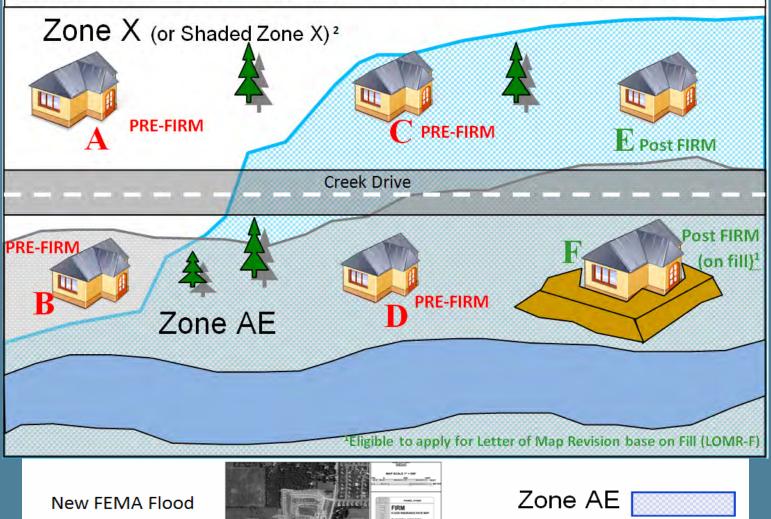


Rate Map (FIRM) in 1981



(1% Annual Chance Flood Zone)

FIGURE 3: AFTER 2ND FIRM (2010) The 1981 FIRM is replaced by a new FIRM in 2010. On the new FIRM the high risk flood hazard area (1% annual chance floodplain, or the "100-year" floodplain) is mapped with a blue dot pattern (Zone AE).



New FEMA Flood Insurance Rate Map (FIRM) in 2010



(1% Annual Chance Flood Zone)

PUBLIC FACT SHEET



Preferred Risk Policy Eligibility Extension

A New Low-Cost Flood Insurance Option for You

The Federal Emergency Management Agency (FEMA) introduces a new flood insurance rating option for the National Flood Insurance Program (NFIP) to help reduce the financial burden placed on property owners whose buildings are newly mapped into a high-risk flood area.

FLOOD MAPS CHANGE - FLOOD RISKS CHANGE

Upon a request from the President, Congress appropriated funds in 2003 and directed FEMA to update the nation's flood hazard maps. This effort (known as Flood Map Modernization) used the latest data and technology to identify communities' current flood risks nationwide. As a result, many property owners have found that their risk of flooding has changed. If a building in a moderate-to-low risk flood zone was newly mapped into a high-risk Special Flood Hazard Area (SFHA), most lenders would require flood insurance. While most property owners would be able to buy a lower-cost Preferred Risk Policy (PRP) before the new flood maps became effective, the policy would have to then be converted to a more expensive standard-rated policy at subsequent renewals. Recognizing the financial burden this places on affected property owners, FEMA is extending the eligibility of writing the lower-cost PRP for two years after a revised flood map's effective date.

ELIGIBILITY FOR THE PRP TWO-YEAR EXTENSION

For policies effective on or after January 1, 2011, FEMA is applying the two-year PRP eligibility extension for buildings affected by map changes since October 1, 2008.

Affected Buildings

Buildings that have been newly mapped into high-risk flood zones (i.e., zones beginning with 'A' or 'V') due to a map revision on or after October 1, 2008, and before January 1, 2011, are eligible for a PRP for two policy years effective between January 1, 2011 and December 31, 2012. So, policies issued as standard-rated policies or converted to standard-rated policies following a map change on or after October 1, 2008, could be converted to the lower-cost PRP for two years beginning on the first renewal effective on or after January 1, 2011. Buildings meeting these same conditions that were not previously insured may be issued a new PRP on or after January 1, 2011, during this same eligibility period.

Buildings that are newly mapped into a high-risk flood zone due to a map revision on or after January 1, 2011, are eligible for a lower-cost PRP for two policy years from the map revision date.

Buildings meeting the above requirements must also meet the NFIP's PRP loss history requirements. At the end of the extended eligibility period, policies on these buildings must be written as standard-rated policies.

STAY PROTECTED AND SAVE

The PRP extension provides significant savings to property owners. A property owner who has a home without a basement will pay \$343 for \$200,000 in building and \$80,000 in contents coverage for a PRP versus more than \$1,400 for a standard-rated policy in an X zone, and even more if rated in a high-risk flood zone (i.e., A zone)...a savings of more than \$1,000+ a year.

This extension also provides you with additional time to save and prepare for paying for the increase in premium in two years, as well as more time for your community to upgrade or improve any flood control structures to meet FEMA standards and reduce the flood risk. Sound floodplain management will help reduce the financial impact on you in the long term while making your community safer to live and work in

For more information about this option, contact your local insurance agent or floodplain administrator. Additional information can also be found at www.FloodSmart.gov/PRPExtension.



Could get PRP rate for 2+ years
Being phased to higher rates as of October 1, 2013

Grandfathering - BW-12 Impacts TBD

- Pre-FIRM Buildings One Chance to lock in the zone
 - Purchase flood insurance before the maps become effective
- Post-FIRM Buildings Two Chances to lock in zone or BFE
 - Purchase flood insurance before the maps become effective
 - Obtain proof that the building was built in compliance at the time it was constructed

Remember: Sometimes the rate is better when using the new maps; both options should be checked!

Why the Changes to the NFIP?

- 1968 Congress created the National Flood Insurance Program to make flood insurance more affordable and decrease Federal Disaster Assistance expenditures.
 - Voluntary Community Participation
 - Subsidized Rates
 - 45 years later
 - Subsidized rates are unsustainable.
 - NFIP ~\$17 B in debt after Katrina; ~\$25 B after Sandy



Philosophy Behind Biggert-Waters

- Passed in summer of 2012
- Extends NFIP 5 years
- Majority of reforms focused on financial solvency of the program
 - Those living at risk should pay more
 - Truly pricing risk may equal better mitigation decisions
- Major recognition of need for mapping through establishment of the National Flood Mapping Program
- Grant program changes

What's Changing? Section 205

2013 - Subsidized rates start being phased out

- Non-primary residences
- Business properties
- Severe repetitive loss properties (1-4 residences), and properties where claims payments exceed fair market value

Pre-FIRM:

Built before the community's first Flood Insurance Rate
Map became effective and not been substantially damaged or improved

Subsidized Rates:

Pre-FIRM properties that are in Zone D or in Zones A and V that are not rated with an elevation certificate.

*Except Zone A99 & AR

Changes for Non-Primary Residences

Changes effective January 1, 2013, at policy renewal

Subsidized premium rates for pre-FIRM properties in high-risk (A* or V) zones and Zone D are being phased out

Rates will increase 25% per year until they reflect the full-risk rate.

*Except Zones A99 & AR

Non-primary residence: A building that will be lived in for less than 80 percent of the policy year

Direct Move to Full-Risk Rates

More changes to start October 1, 2013 for pre-FIRM properties in Zones A*, V, or D

After the sale/purchase of a property after 7/6/2012 Subsidized rates can no longer be assigned to the new owner

When a new policy is issued after 7/6/2012 Full-risk rates will be charged

After a policy lapse after 10/4/2012

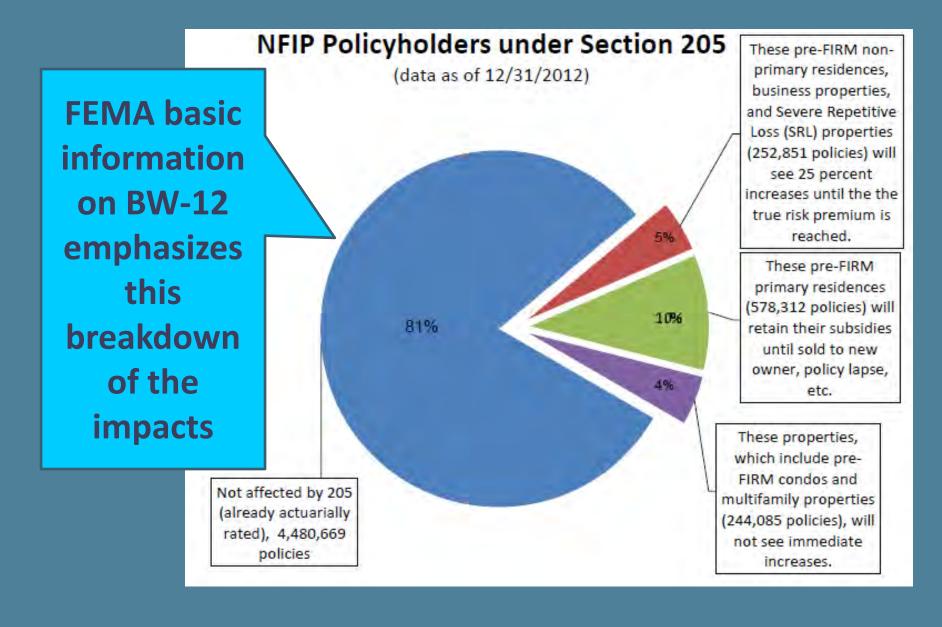
Full-risk rates will be charged

Policyholders should know that allowing a policy to lapse could be costly.

Renewal letter cycle starts now



Who Will Be Affected by Subsidy Changes?



Who's Affected by Section 205?

About 19% of the NFIP policyholders; BUT...

Look at your state/county/community; e.g.,

29% of MN policies are affected by Section 100205 (3,468 of 11,953 policies), BUT...

That's 68% of the 5,134 A Zone policies in MN

Only about 10-30% of A Zone structures have policies (partly due to MANY Letters of Map Amendments, etc.)

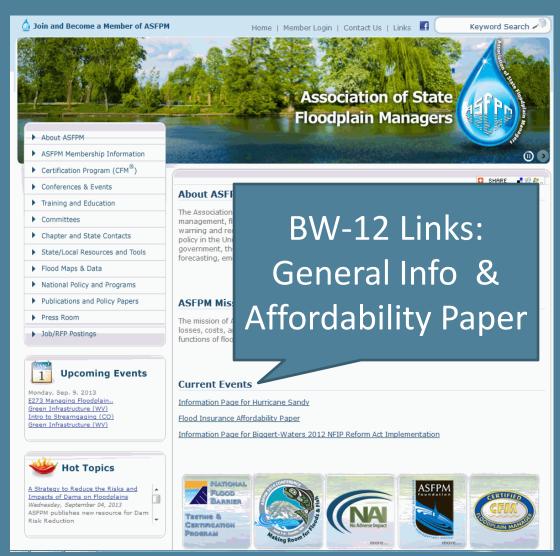
What happens when that other 70-90% sells?

Also...average rate for primary pre-FIRM residence is going up 16-17% on October 1, 2013

BW-12 Resources

For Up-To-Date Information:

- 1. ASFPM website www.floods.org
- 2. ASFPM Linked-In Page where a subgroup has been established
- 3. FEMA site www.fema.gov
 Search "BW-12"



Information on BW-12

2012 - 2013 NFIP Reform Act and Reform Act Implementation

- H2O Partners video on NFIP changes in BW12 (05/2013)
- FEMA WYO Bulletin: Clarifications and Revisions to the October 1, 2013, Program Changes Cover

Memo and Q&A (05/2013)

- FEMA Spreadsheet on Flood Policies Possibly Affected by BW-12 Section 205 by State / County / Community (05/2013)
- StormSmart: What the Bigger (01/2013)

Flood Insurance Ref

FEMA Website on Biggert-Waters (03/20

- FEMA Impact of Changes to the NFIP Fact Sh
- EMForum.org presentation on BW12 (04/2013)
- 2012 NFIP Reform Act NFIP Reform Section are found on p
- ASFPM Summary of NFIP Bill (08/2012)

PRP Extension Guidance:

- FEMA Advisory Bulletin (08/2012)
- FEMA WYO Bulletin (08/2012)
- Attachment (08/2012)

Policy Waiting Period Exception Bulletins:

Spreadsheet with number of policies (down to community level) affected by Section 205 of BW-12

Remaining Questions About Impacts for Map Changes (BW-12 Section 207)

- Reform act indicates newly mapped will have grandfathered rates phased to full risk rates. Not sure when/how changes resulting from 2012 Reform Act related to map changes will happen.
- Current newly mapped were able to get Preferred Risk Policy (PRP) for 2 years (& that was extended while phasing in BW-12). Newly mapped PRPs policies are being phased to higher rates.
- Currently can grandfather the current zone
 (standard X Zone rates) or elevation difference

Timeline for Rate Changes

Passage of Flood Insurance Reform Act of 2012 25% Annual
Increase of
Subsidized SRL and
Business Structures

Grandfathered
Rates Expected
to be Phased
Out

July 6, 2012

January 2013

Oct | 2014

25% Annual
Increase of
Subsidized NonPrimary Residential
Structures

Pre-FIRM: Direct to full risk rate if new or lapsed policy (after 7/6/12), or after sale/purchase

5% Reserve Fund Fee Begins

Sample Flood Insurance Premiums

January 2013 rates

Pre or Post FIRM¹	Dwelling Type & # of Floors	Amount of Coverage Build/Content (in thousands)	Deductible Build/Content	Flood Zone	Elevation Difference of Lowest Floor and BFE (Feet)	Cost of Flood Insurance* (per year)
Pre	Single Family/ One Floor No Basement	\$200/\$80	\$2,000/\$2,000	A1-30, AE, AO, AH, A	Not Needed (Pre-FIRM)	Primary (>80%) \$2,643 Non-Primary \$2,956
Pre- or Post	Single Family/ One Floor No Basement	\$200/\$80	\$1,000/\$1,000	B, C or X	Not Needed	\$1,584 Standard Flood Ins. Policy
Pre- or Post	Single Family/ One Floor No Basement	\$200/\$80	\$1,000/\$1,000	B, C or X	Not Needed	\$388 Preferred Risk Policy (<i>Eligibility Requirements***</i>)
Post	Single Family/ One Floor No Basement	\$200/\$80	\$1,000/\$1,000	A1-30, AE	+4 +3 +2 +1 At BFE -1 Below -2 or more	\$462 \$498 \$570 \$810 \$1,636 \$5,042 Submit for Rate

BW-12 Covers Other Important Areas

- Establishes the National Flood Mapping Program
 - First time in legislation
 - \$400 million annually in authorization
 - All maps must show 100-yr and 500-yr for:
 - All populated areas
 - Areas of potential population growth
 - Residual risk (within 100-year FP) behind levees
 - Residual risk (within 100-yr FP) below dams
 - Flood data developed on watershed basis (already doing)

BW-12 Flood Mapping

 Establishes the Technical Mapping Advisory Council to make recommendations to FEMA



- Advises FEMA on mapping guidelines
- Improve accuracy, ease-of-use, distribution
- How to use best available climate science
- FEMA is currently setting up the TMAC
- Requires notification of property owners who are included or excluded from areas where mandatory purchase is required

BW-12 Flood Mapping

- Limits appeals to be based on the sole ground that the proposed data is scientifically or technically incorrect
- Establishes a Scientific Review Panel to hear certain appeals on flood mapping issues
- Levees
 - Establishes the Flood Protection Structure Accreditation Task Force
 - Makes changes related to flood insurance rates in areas protected by flood control structures where levee is deficient but adequate progress on repairs are being made

"Flood Mapping for the Nation" Report

- March 2013 ASFPM Report
- Cost Model developed to:



\$4.5 - \$7.5 billion

Steady state maintenance cost (of the mapping data)

\$116 - \$275 million

- Recommended all flood hazard areas in country be mapped
- Recommended nationwide LiDAR
- Fits well with the Congressional authorization

BW-12 and Insurance Affordability

- Likely future impacts of BW-12 Insurance affordability, especially for those that cannot afford it #1 issue!
 - Provision to charge actuarial rates on sale of home particularly impactful
 - BW-12 barely dealt with issue
 - Lots of good ideas out there on how to do this
- Probably be some sort of "mini" reform of the NFIP in the next few years as actuarial rates kick in
 - Lots of bills proposing delays or removal of changes; delays most likely

ASFPM's Approach to Flood Insurance Affordability

2 Good Resources:

(1) ASFPM "Flood Insurance Affordability" recommendations. Link to paper on ASFPM home page (noted earlier). It's only 4 pages!

(2) August 2013 Wharton paper on affordability

(20 pages)

Lots of tables and graphs to illustrate concepts

Also 4 page summary



ASFPM's Approach to Flood Insurance Affordability

- Mitigation is cornerstone of approach
- Some items can be implemented now, some items need new/altered rules, regulations, programs
 - Means tested vouchers tied to mitigation loan?
 - New approaches such as community-based insurance and long-term policies that stay with a structure and can assist in financing mitigation
 - Tax benefits for mitigation (versus current tax benefits for uninsured flood losses)
 - Refine flood insurance rating to better reflect both risk and effective partial mitigation

BW-12 FMA Grant Changes

- More categories where benefit cost doesn't have to be calculated – should speed up process
- Using different Severe Repetitive Loss and Repetitive Loss definitions than for the National Flood Insurance Program (NFIP)
 - Severe Repetitive losses can be residential AND nonresidential
 - Repetitive Losses for Flood Mitigation Assistance (FMA) grants include if 2 or more losses that averaged 25% damage (vs 2 or more >\$1,000), and had Increased Cost of Compliance (ICC) coverage (started after 1994 reform act)

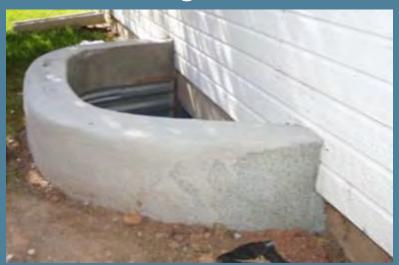
Make Your Community Resilient

- 1. Enforce your floodplain ordinance
 - Doesn't help long term to have substantial improvement or damage just below 50%
 - Substantial improvement is 30% for flood insurance (BW-12)
- 2. Adopt higher standards in your ordinance
- 3. Consider the Community Rating System program:
 - MN minimum standards should start you at class 8 (10% discount). Some MN cities at class 5 (25% discount in A zones)
 - New studies show that CRS has far more value than just insurance discount
- 4. Advise citizens & developers of possibility of future higher water elevations. Educate it's not "in" or "out"
- 5. Consider community-wide mitigation steps through Hazard Mitigation Plan

New Message to Homeowners

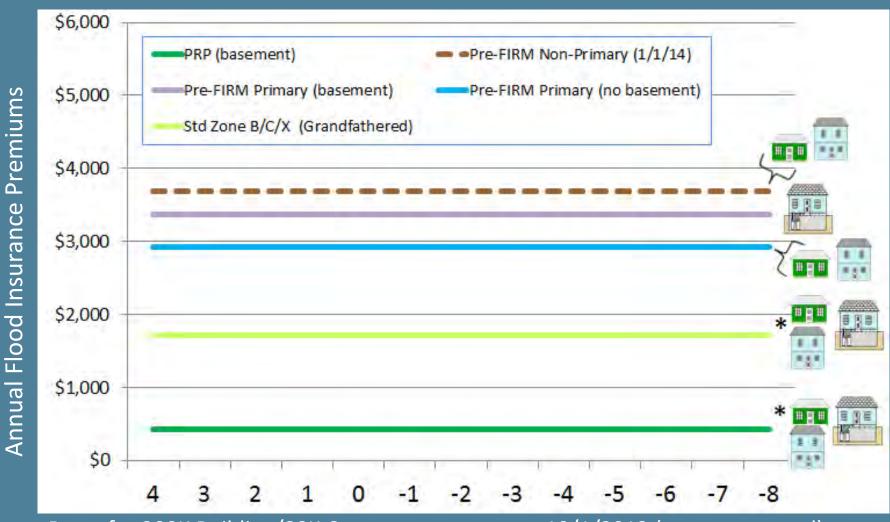
Mitigate (Remember to get a permit)

- Building or rebuilding higher will lower your risk and could reduce your premium
- As option to elevating, consider:
 - Adding vents to your foundation (might involve partial filling)
 - Elevating utilities, especially if replacing anyway
 - Other flood damage reduction activities





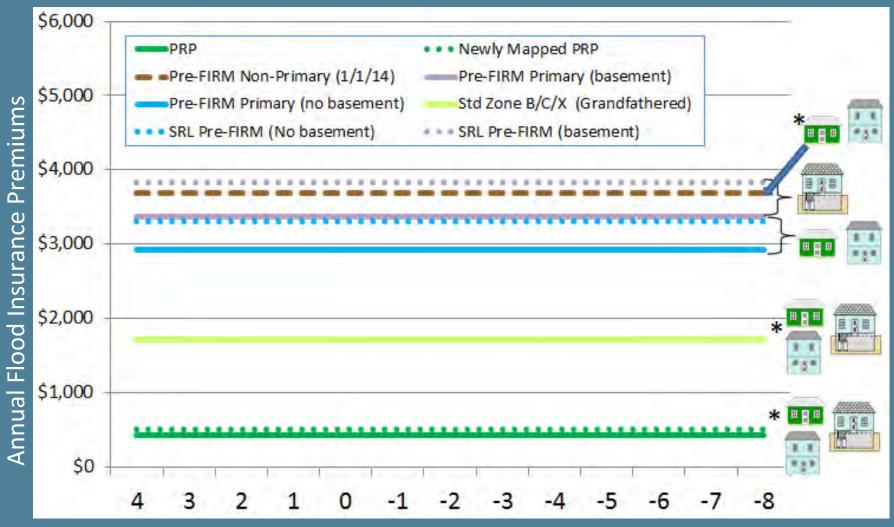
How Are Changes Phasing In? Non-Primary Phasing Started 1/1/13



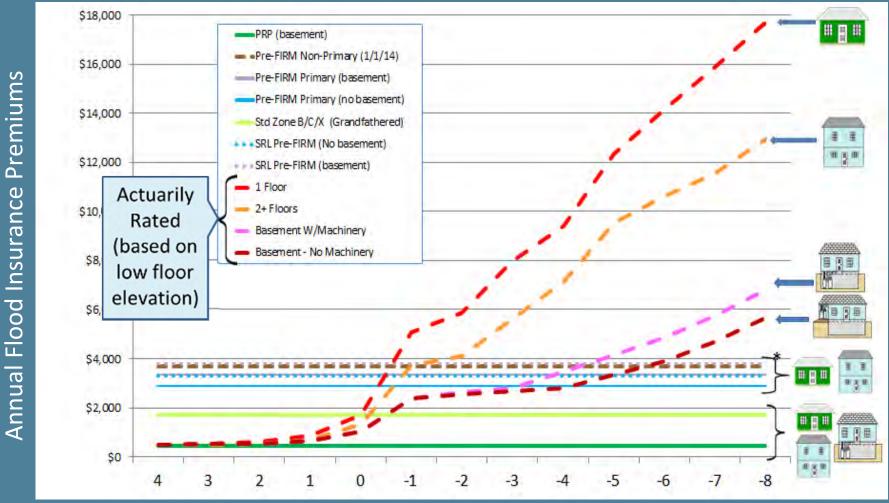
Rates for 200K Building/80K Contents coverage on 10/1/2013 (except as noted). *Pre-FIRM Basement Rates are a bit higher

How Are Changes Phasing In?

Severe Repetitive Losses & Newly Mapped PRPs Phasing in 10/1/13



Rates for 200K Building/80K Contents coverage on 10/1/2013 (except as noted). *Pre-FIRM Basement Rates are a bit higher



Rates for 200K Building/80K Contents coverage on 10/1/2013 (except as noted). *Pre-FIRM Basement Rates are a bit higher

Need to Build Higher!

Under the Flood Insurance Reform Act of 2012, You Could Save More than \$90,000 over 10 Years if You Build 3 Feet above Base Flood Elevation*

PREMIUM AT 4 FEET BELOW BASE FLOOD ELEVATION

\$9,500/year **\$95,000/10** years PREMIUM AT
BASE FLOOD ELEVATION

\$1,410/year **\$14,100/10 years** PREMIUM AT 3 FEET ABOVE BASE FLOOD ELEVATION

\$427/year **\$4,270/10 years**







BFE

Retrofitting Structures

Encourage retrofitting compliant-when-built structures to protect against current risk and maximize insurance savings

- Install vents and ensure proper venting in lower enclosures
- Elevate equipment
- Backfill basements and lower enclosures
- Elevate structure above BFE
- (anticipate future higher BFEs)
- Relocate structure out of SFHA
- Flood proof non-residential

Remind people to get a permit!





Saving Money on Flood Insurance

- Community Resiliency
- Retrofit
- Consult with insurance agent –Get an E.C.





The smartest way to save is to build higher.

Elevate Or

Relocate Mechanicals



See full presentation http://www.fema.gov/pdf/ hazard/flood/2010/1935/ Basement_Flood_Mitigati on.pdf





New Message to Homeowners

Talk to your insurance agent about options on policy

- Get an **Elevation Certificate** to determine

your correct rate!

- Higher deductibles might lower your premium (but consider your situation – not good idea if basement flooding is most likely scenario)

How to Answer Flood Insurance Questions

- Direct questions to insurance agents or www.floodsmart.gov.
- Do not speculate on flood insurance rates
 - Every property is different. What may apply to one, may not apply to another.
 - Don't perpetuate fear or feed into rumors.
- As the floodplain administrator, you do need to understand how floodplain management decisions can impact insurance rates



Opportunities After Disaster

Friday, July 9, 1993





East Grand Forks

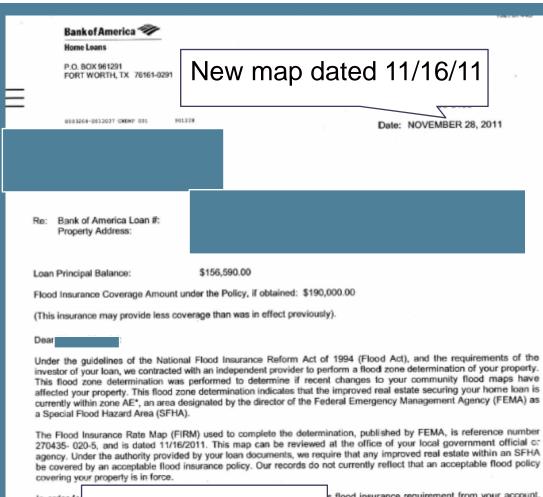


The Bottom Line

- Building or rebuilding higher can lower flood risk and could save money
- Communities can lower flood risk and flood insurance premiums through:
 - Reinforcing higher standards
 - Building and rebuilding to mitigate future flood damage
 - Enrolling in CRS
 - Using federal/state grants with loca help with mitigation

Impacts of BW-12 for Local Officials

- Residents who were able to get pre-FIRM rates with no elevation certificate (EC) or Base Flood Elevation (BFE) will need them now
- Local Official will:
 - Be bearer of bad news that they need EC (can community help with surveys or organizing group surveys for discounted prices?)
 - Need to help provide BFE
 - Want to guide to Letter of Map Amendment, if possibly eligible



The Flood Insurance Rate Map (FIRM) used to complete the determination, published by FEMA, is reference number 270435- 020-5, and is dated 11/16/2011. This map can be reviewed at the office of your local government official or agency. Under the authority provided by your loan documents, we require that any improved real estate within an SFHA be covered by an acceptable flood insurance policy. Our records do not currently reflect that an acceptable flood policy

please forv from the Si

Within 45 days!!

flood insurance requirement from your account, DMR) which specifically removes your structure(s) munity/property.

condominium or townhouse that is covered by a master If you have already purchased flood insurance or you ssurance policy showing that your policy is in force insurance policy, please provide us with a copy of your currete us with the front page of your policy that and complies with the enclosed insurance requirements. You may summarizes coverage, limits, deductibles, and states the current period tour policy. Please mail it to the address shown below or fax it to us at (800) 293-8158. Upon receipt of your policy, we will up sate your insurance information.

If you do not provide us with evidence of appropriate flood insurance on your properly within 45 days of the date of this letter, we are authorized by your loan documents to purchase flood insurance on your behalf, and will be effective 01/13/2012. Lender-Placed Flood Insurance may be purchased by us through agencies that are affiliates of Bank of

> Please send correspondence to: P.O. BOX 961291, FORT WORTH, TX 76161-0291 Please write your loan number on all correspondence

ARW4U1F7

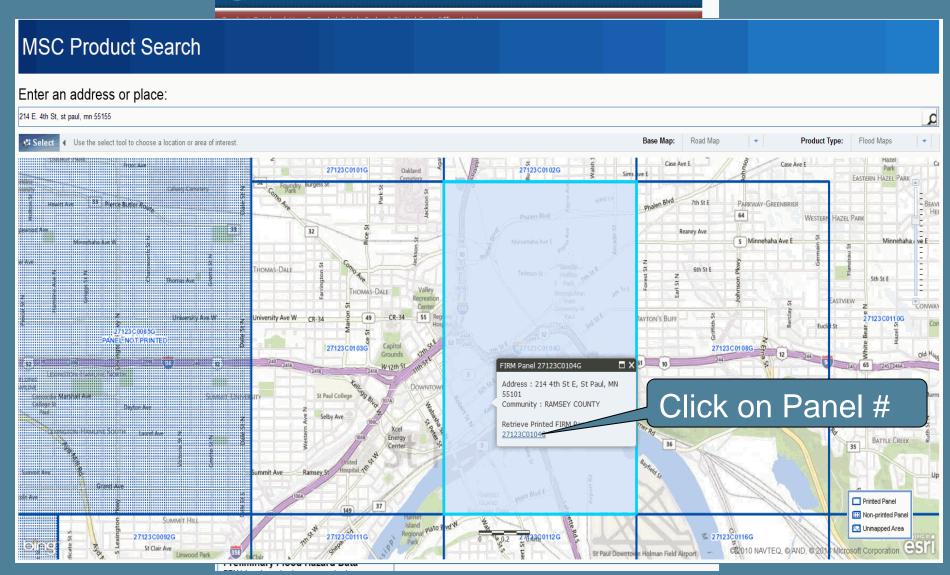
If citizen gets letter from bank, advise them to act quickly: -Verify if structure's in Zone A(AE) -See if eligible for LOMA or LOMA-OAS -Get NFIP flood insurance if they can't resolve within 45 days -Lender will/can "force place" insurance that is not NFIP: (2) Can't get refund once

- (1) Much more expensive
- LOMA is obtained
- (3) 2012 NFIP Reform Act says they must reimburse once proof of NFIP policy

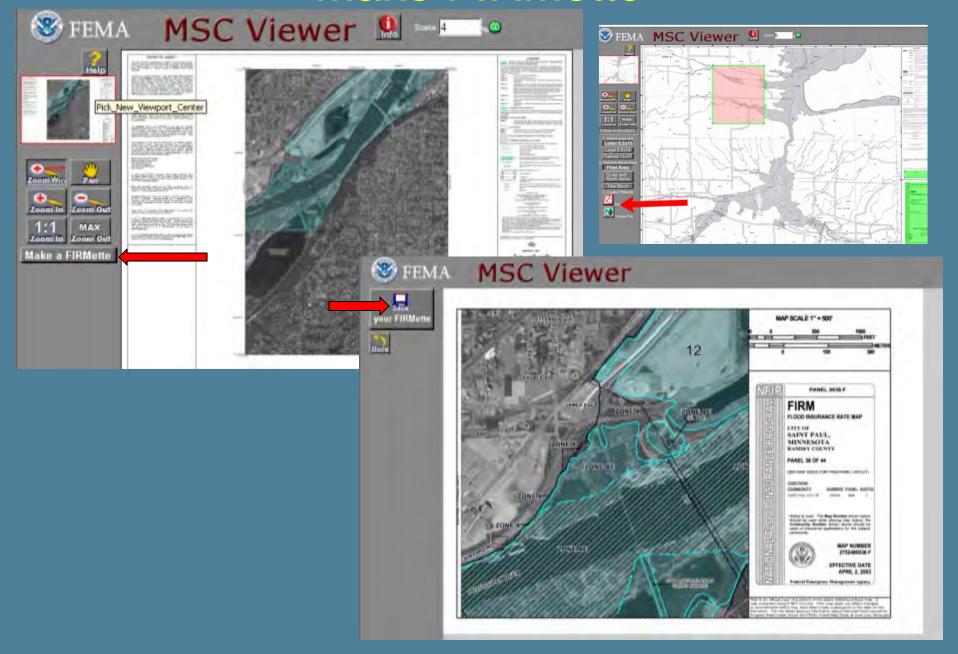
Find Current Effective Map

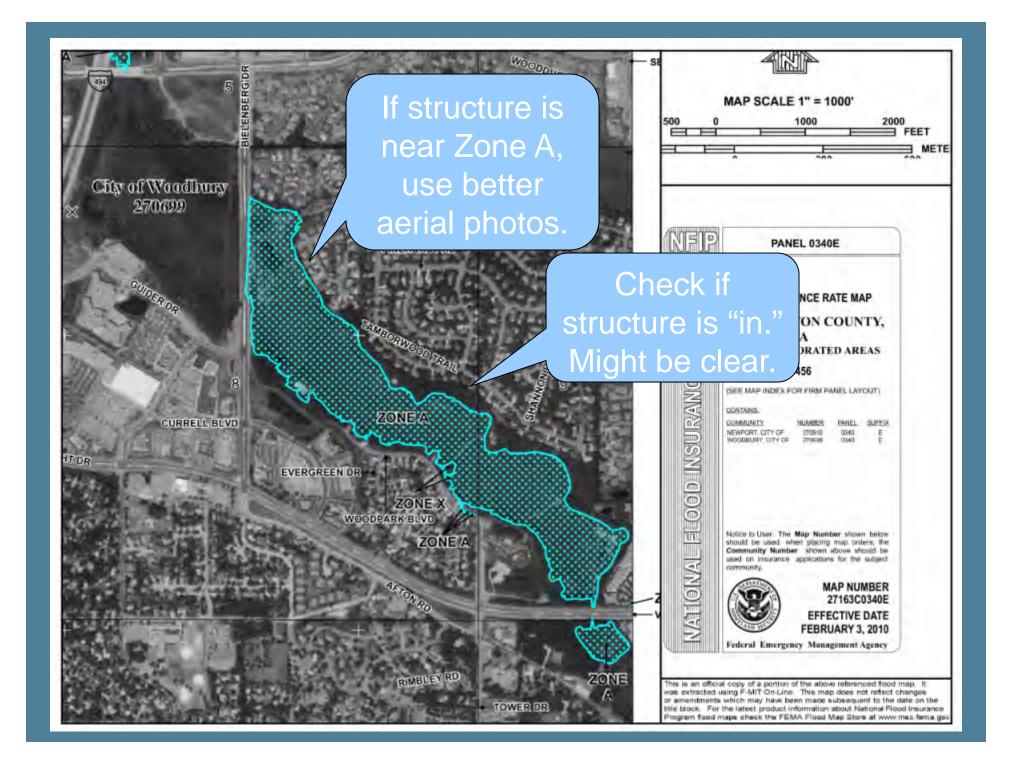


Map Service Center

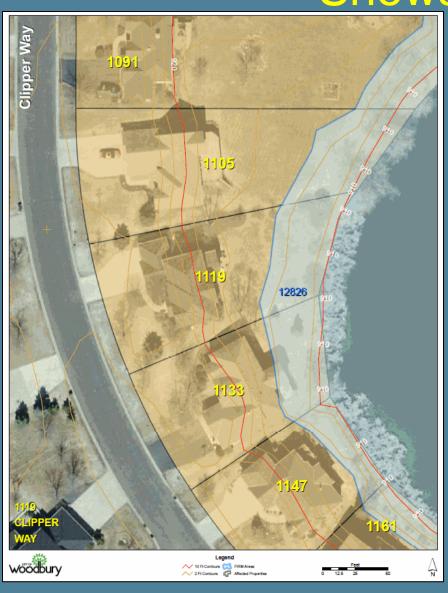


Make FIRMette



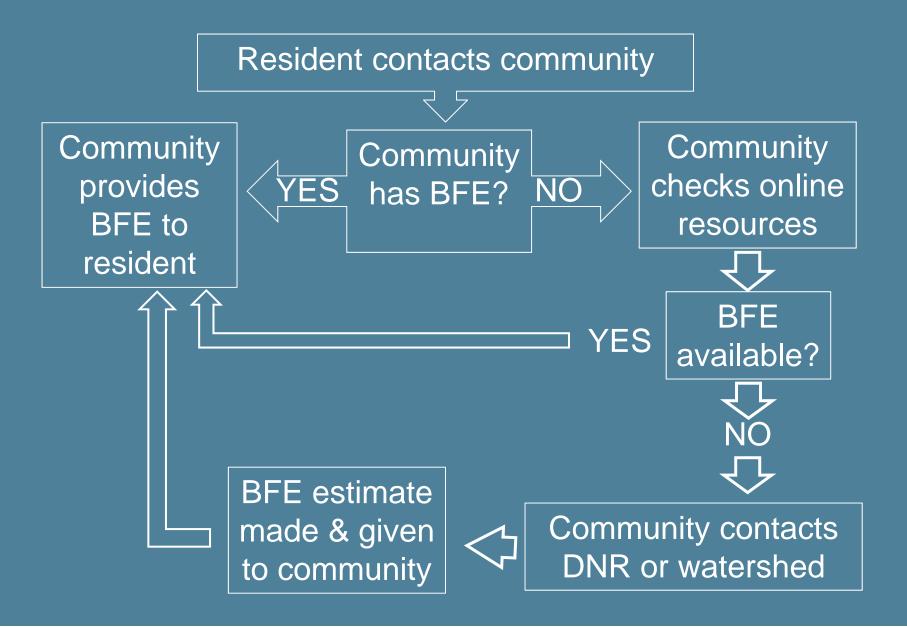


IF Better Aerial Photo in Overlay Shows "Out"



- Show to lender.
- Some will accept the better data.
- Some lenders will still insist on getting Letter of Map Amendment (LOMA) from FEMA
- Would be eligible for cheaper policy in meantime.

Who Determines BFE?

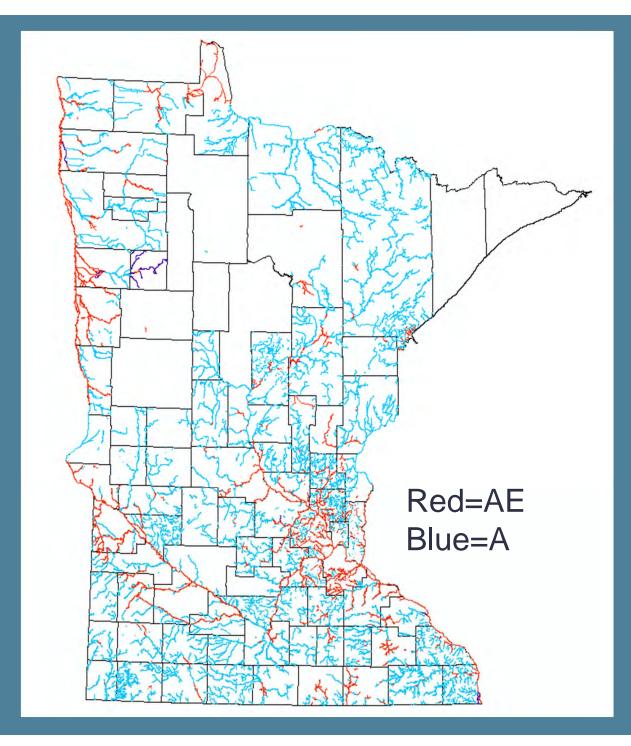


How To Find BFE

- Current detailed study area: Use your Flood
 Insurance Rate Map (FIRM) & Flood Insurance
 Study (FIS) DNR can help you learn to interpret
- Current A Zone, but have Detailed Preliminary:
 Can use the preliminary FIRM & FIS as best available data
- Current A Zone:
 - Limited detail available?
 - Previous estimate determination? Check with watershed district & DNR; Previous LOMA?
 - Have resident apply for LOMA & request BFE to be determined

Other Sources For BFEs

- Previous determinations by DNR, COE, watershed district, etc.
- Letters of Map Change (i.e., LOMAs) in area.
- Bridge data immediately upstream or downstream
- Contour interpolation
- For lakes use the "shoreland method"

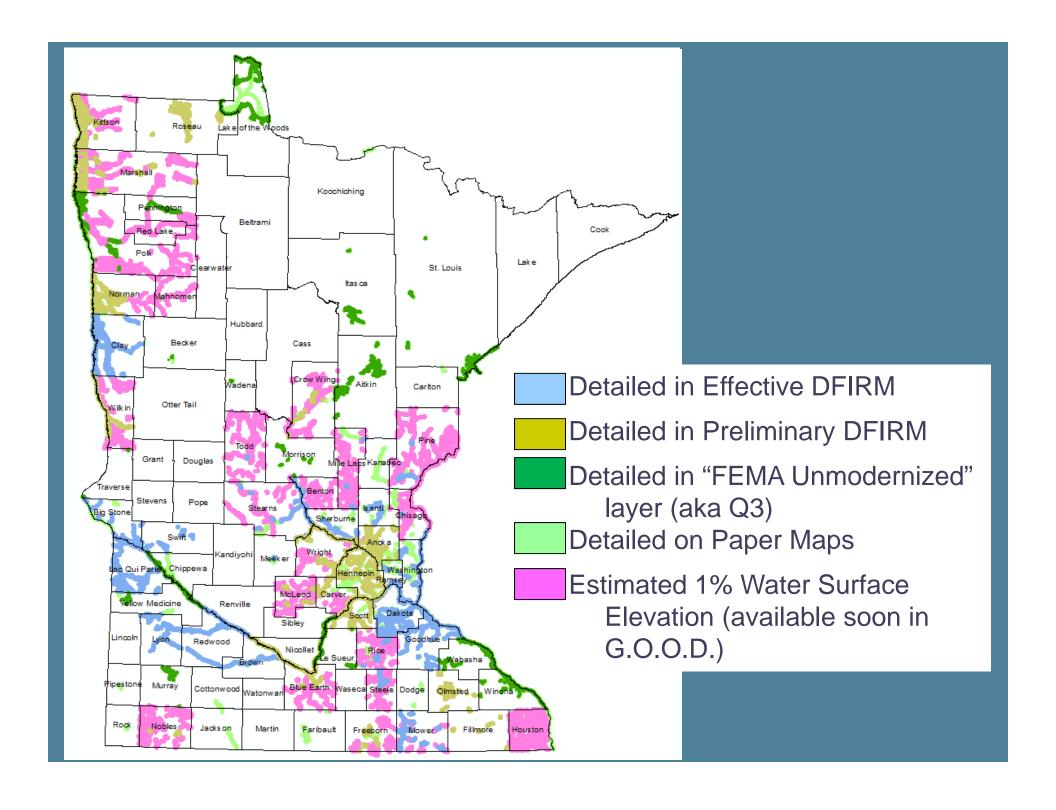


FEMA Mapped
Floodplains
Zone AE and A

DFIRM Zone A Mapping Methods take of the Woods **Poochiching** Be tram I Cook Lake St Lork ttasca. Hebbard Otte rTall Todd Dongtes. III le Lacs Kan abec Used LIDAR Capable of 2-Foot Contours Steuens DFIRM Zone A Mapping Method Stemme Zone A Mapping Methods Automated H & H Kandiyot I CTP with Limited Detail ac Q t IPart Leverage with Automated H & H Leverage with Zone A Digital Conversion Yellow Medible Lhooh Pipestone Nobles Jackson

Methods for Mapping Zone A Areas in DFIRMs

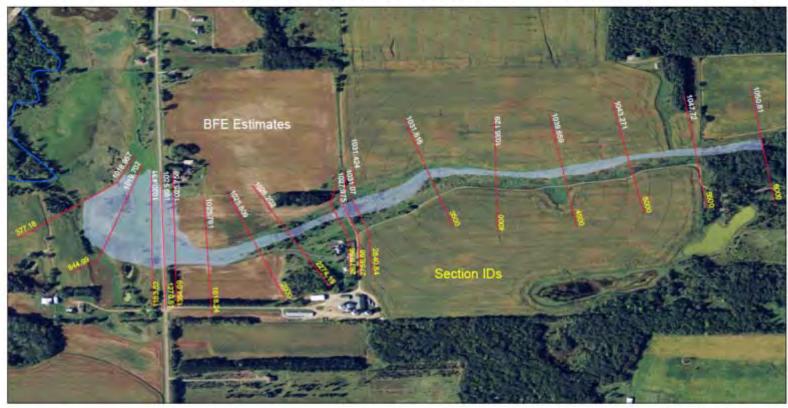
- •Estimated BFEs in counties with:
 - Automated Hydrology and Hydraulic
 - Limited Detailed analyses
 - Leveraged data
- Digital Conversion doesn't provideEstimated BFEs





Benton County: Elk River Tributary 1 Estimate of Base Flood Elevations (1% Annual Chance Flood Elevations)





Legend

Cross Section

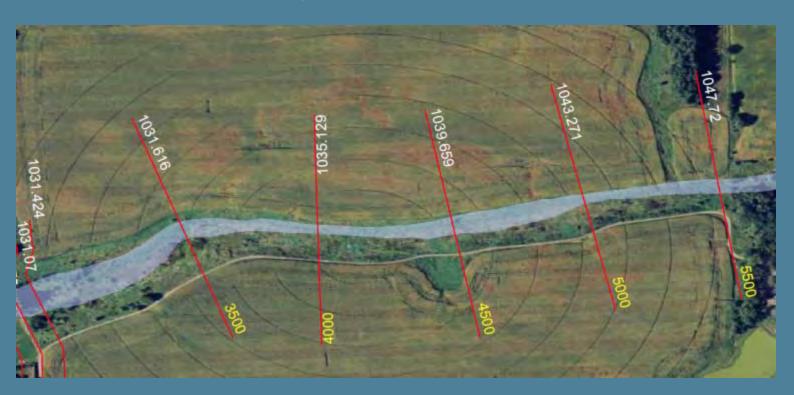
- Center Line

Special Flood Hazard Area

*Note: Not to Scale Elevations are NAVD 1988



Benton County: Elk River Tributary 1 Detail

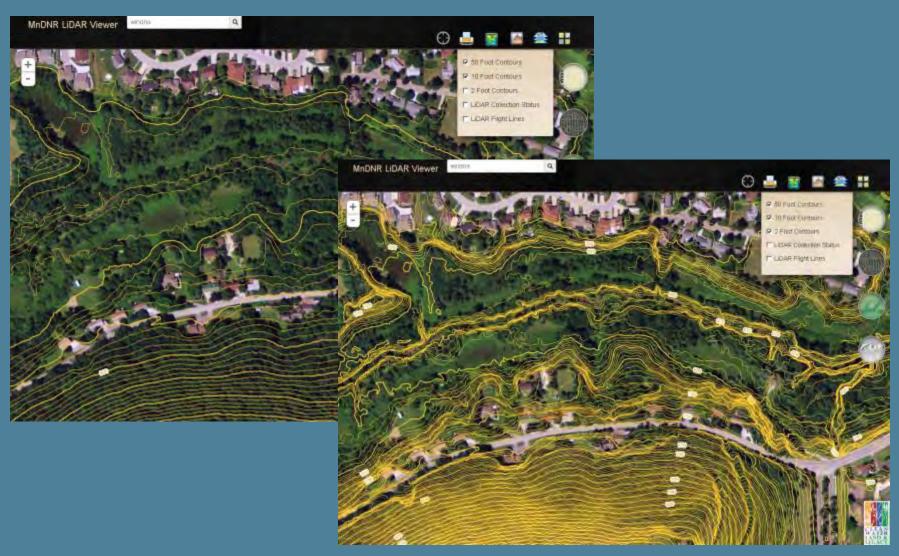


Community Certification of BFE

- Insurance Agents now asking community to "certify" Base Flood Elevations (BFEs)
- Verify the BFE estimate is the "best available data" (you are aware of)
- Insurance manual said "community" had to certify, and could not accept state or federal sources, for a couple years. That got fixed in January 2013 manual.

OTHER RESOURCES COMING

MnDNR LiDAR Viewer – MnTOPO (under development)



GOOD Project – Under Development (Getting Out Our Data)

- DNR staff working on getting floodplain layers into interactive map system
- "Modernized" floodplain data for Zone AE in Map Mod or Risk MAP counties
- "Unmodernized" floodplain data in counties that have older "Q3" layers
- Best available data from Zone A methods in previous slides.

Checking Letters of Map Change





2) Enter a US Address or Place:

Map-based Search

Search

- Need A

Announcements

We are pleased to announce the successful deployment of NEW Geographic Information System (GIS) services for the FEMA Map Service Center (MSC) and Mapping Information Platform (MIP)! These updates and enhancements bring additional capabilities and greater ease-of-use for all users of these systems. Enhancements include:

- . Easier use of the Map Product Search, now incorporating a familiar Bing TM Map interface and more flexible search bar
- Replacement of the outdated MapViewer-Web (e-z Print and e-z Identify) with an updated National Flood Hazard Layer (NFHL) service for viewing in Google Earth and display in the FEMA GeoPlatfor
- · Improvement in the usability of the NFH WMS service and its implementation in Google Earth
- Updating of the NFHL to the 2012 FIRM Database schema

Plus, these improvements make additional services available to the public for the first time, including access to the National Flood Hazard Laver (NFHL) through REST and WFS services.

Preliminary Flood Hazard Data

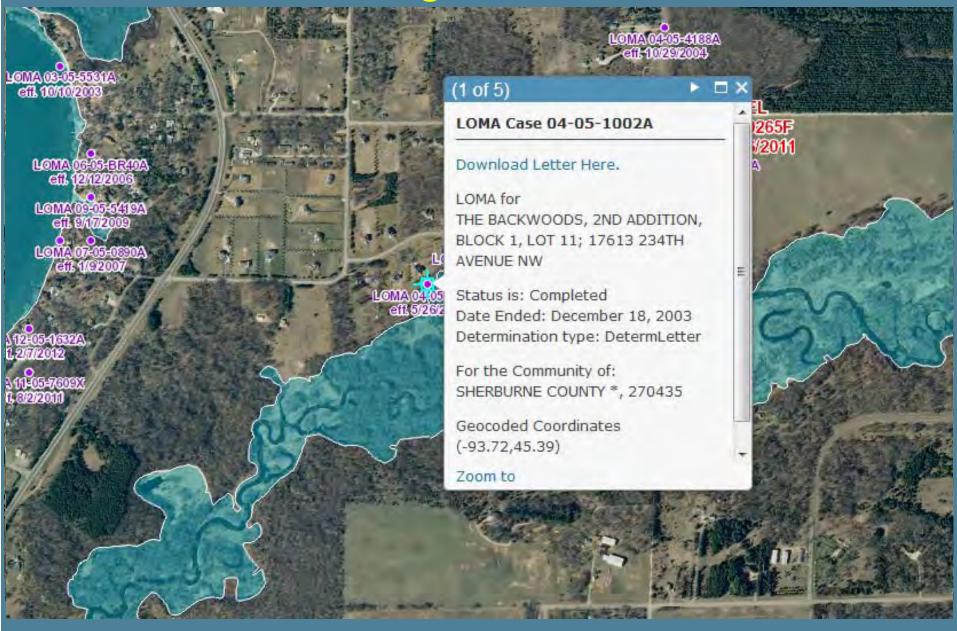


Esnipom: Help Terms of Use Privacy

Go to FEMA GeoPlatform

Click on FEMA's **National Flood** Hazard Layer

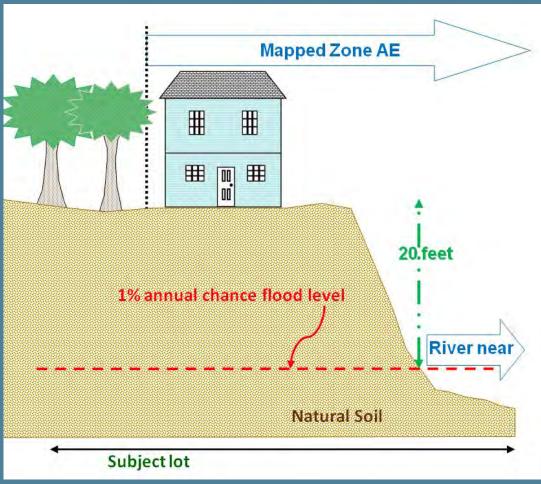
Looking for LOMAs



What's the Option if House is Really High?



Location on FIRM for existing house



- Lender must require flood insurance if they are "in" the Special Flood Hazard Area (Zone A) on the map, no matter how high they really are.
- Can only be changed by FEMA with Letter of Map Amendment (LOMA)

LOMA Letter of Map Amendment

- A letter from FEMA stating that an existing structure or parcel of land that has <u>not</u> been elevated by fill would not be inundated by the 100-year flood
- The FEMA map is wrong better topographic contour lines or a field survey shows site is above BFE







Lowest Adjacent Grade
__(LAG)

BFE









BFE







Letter of Map Amendment – Out as Shown (LOMA-OAS)



Provide better information on where

STRUCTURE IS

on the lot

- Don't need survey data
- ~ 15% of LOMA requests



Better Data Now
Available in
Many Areas for
Letters of Map
Amendment –
Out as Shown
(LOMA-OAS)
requests

LOMA & LOMA-OAS Guidelines



Bow to Apply For a Letter of Map Amendment (LDMA) or Letter of Map Amendment – Out as Shown (LOMA-OAS) Using Form MT-EZ

The FEMA Letter of Map Amendment (LOMA) or Letter of Map Amendment - Out as Shown (LOMA-GAS) determination is a no cost-application and will state the property or building is correctly shown outside the Special Flood Hazard Area (SFHA) and, therefore, the mandatory flood insurance requirement does not apply. There is no review fee for FEMA to process LOMAs or LOMAs-GAS, but there may be costs for surveying, etc., related to preparing the application for the LOMA.

When Gan I Submit the LONA or LUNA-DAS Request?

- 1. For current effective maps You can submit at any time.
- 2. For a preliminary map that is going through the review and adoption process You will need to wait until that map is less than 60 days from becoming effective. FEMA cannot issue a LOMA or LOMA-OAS for a map that is not effective yet. Since FEMA reviewers are required to make a determination within 60 days of receiving a request, requests that are received more than 60 days in advance carnot be issued for a map that is not yet effective.

Cocuments Needed to Submit a LOMA or LOMA-OAS

- Obtain the FEMA MT-EZ form. Go to FEMA web site (www.fema.gov) and search for MT-EZ, or directly to www.fema.gov/plan/prevent/fhm/dt_mt-ez.shtm
- Recorded Deed. Copy of your property Deed. If you do not have a personal copy, contact your county
 (usually the office of taxation & records, registrar or recorder of titles, etc.). A recorded plat can also be
 submitted if a recorded deed is not available.
- 3. Computer Mapping (aka GIS) Based Flood Map. A map obtained from your city or county with your property highlighted. Include the best available recent aerial photo that shows your structure, the parcel layer (boundary lines), a scale and north arrow, and a logo or some other proof that a governmental unit prepared the map. If topographic contours are available, include that layer (especially if they are more recent 1 or 2 foot contours).

if possible, have the GIS map at a big enough scale so the reviewer can see a near-by street intersection.

Some cities and counties have interactive maps on their web sites that allow you to print a map like this on your own. In some communities you will need to contact your city or county and request a map like this be prepared, and there may be a charge.

If your county does not have GIS maps available, a tax map can also help the reviewers with your application.



 Elevation Data. IF the STRUCTURE is not in the mapped 1% annual chance floodplain (the SPHA or high flood risk area), a survey is not required. If the structure is in, touches, or is very close to the SPHA, a survey or other official topographic data must be included. At MN
DNR site,
search for
LOMA or
LOMAOAS

Use of LiDAR for LOMAs

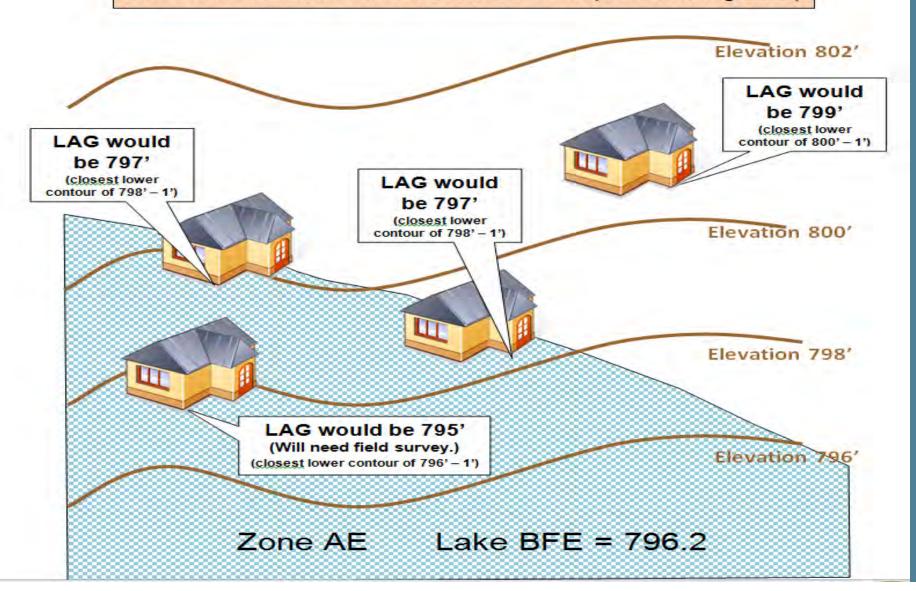
JUST APPROVED in December 2012!

This abbreviated LOMA application process is intended for locations where it is clear that the entire building (or the entire lot) is above the base flood elevation (BFE) based on review of the LiDAR derived contour elevations compared to the base flood elevation.

Examples of How the Lowest Adjacent Grade (LAG) is Determined with Contours Derived from LiDAR

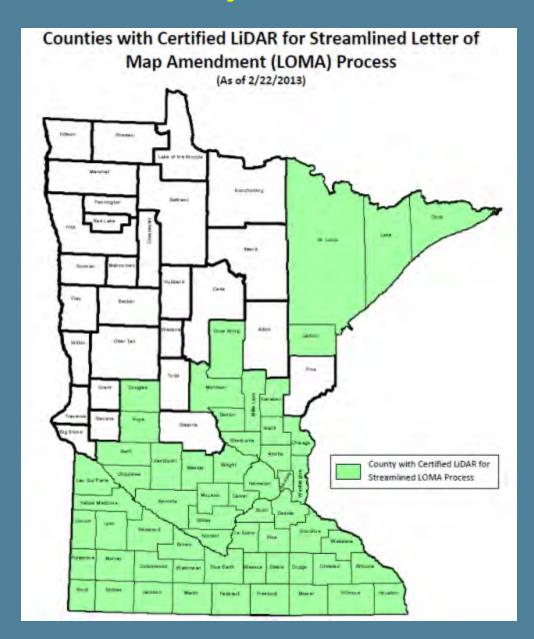
Calculating the Lowest Adjacent Grade (LAG):

- 1. Determine the closest contour lower than the building footprint
- 2. Subtract either ½ the contour interval or 1 foot (whichever is greater)



LiDAR Data Collected by Blocks

- SE Minnesota
- SW Minnesota
- Arrowhead Region
- Metro Area
- Individual Counties
- North Central MN
- Red River Valley
- Got certification 8/26/13:
 - Aitkin, Cass, Hubbard, Itasca,
 Koochiching, Todd & Wadena



events | a-z list | newsroom | about DNR | contact us

Recreation | Destinations | Nature | Education / safety | Licenses / permits / regs.

Home > Ecological and Water Resources (Waters) > Water Management > Floodplain >



Floodplain Management and Flooding

Main page

Flooding in Minnesota

Flood Insurance Basics

Floodplain FAQs

FEMA Floodplain Maps

FEMA Forms and **Technical Bulletins**

Forms and Guidance for Local Officials

Flood safety and cleanup

Division of Ecological and Water Resources (Waters)

Main page

Contact us

Permits

Water resources data

Forms

Publications

Water education (Project WET)

Water Statutes and Rules

NEW Options for Letters of Map Amendments (LOMAs) & Letters of Map Revision Based on Fill (LOMR-Fs) as of December 2012

Streamlined Letter of Map Amendment (LOMA) Using LiDAR Elevation Data

This abbreviated LOMA application process is intended for locations where it is clear that the entire building (or the entire lot) is above the base flood elevation (BFE) based on review of the LiDAR derived contour elevations compared to the base flood elevation.

What is LiDAR?

"Light Detection and Ranging" is an active remote sensing technology that uses laser light to detect and measure surface features on the earth. LiDAR-derived high-resolution elevation data products are available for many areas of Minnesota.

Short slide show about LiDAR

Documents for Streamlined LOMA Process Using LiDAR elevation data:

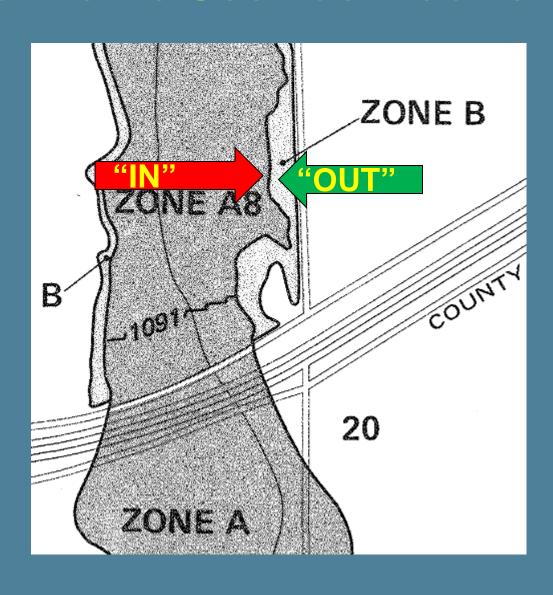
- a. Streamlined checklist of information needed for a LOMA using the 2-foot contours from LiDAR
- b. Attachment for checklist 🚥 that shows when the 2-foot contours may be used in lieu of a field survey
- c. Certifications for LiDAR:
 - Map of counties with certified LiDAR PDF
 - 10/22/2012 certification statement Def for SE MN (Dodge, Fillmore, Freeborn, Houston, Mower, Olmsted, Steele, Wabasha & Winona Counties)
 - 1/2/2013 certification statement For Minnesota River Basin Counties (Brown, Chippewa, Cottonwood, Douglas, Faribault, Jackson, Kandiyohi, Lac Qui Parle, Le Sueur, Lincoln, Lyon, Martin, Murray, Nicollet, Nobles, Pipestone, Pope, Redwood, Renville, Rock, Sibley, Swift, Waseca, Watonwan and Yellow Medicine)

ttn://www.dor.state.mn.us/

Special Topics

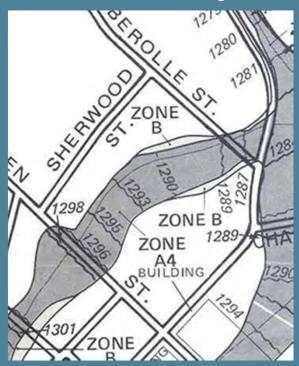
- "In" or "Out" mentality
- Atlas 14
- Decks
- Fuel Tanks

Flood Risk is Seen as Black & White!

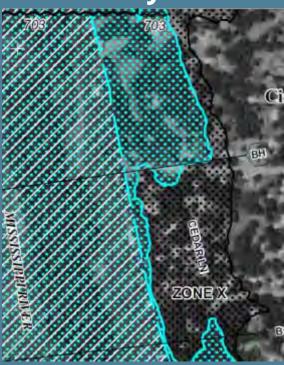


Flood Risk Assessment Methods Evolving . . .

Yesterday

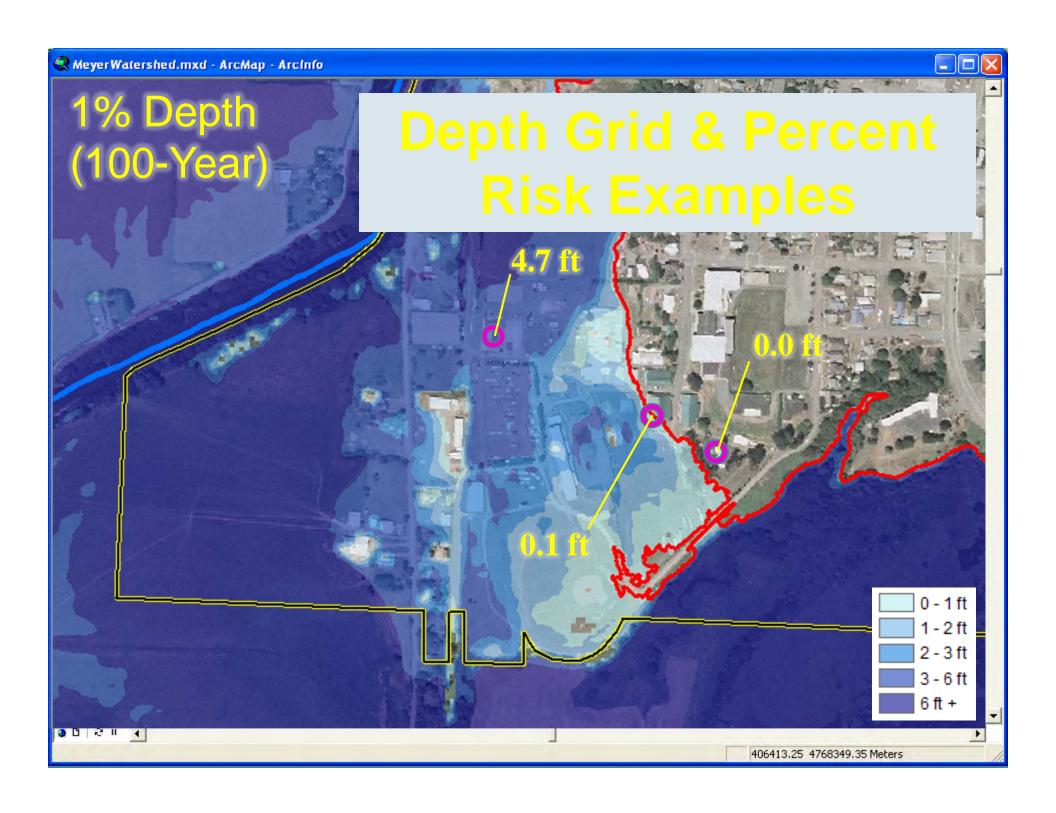


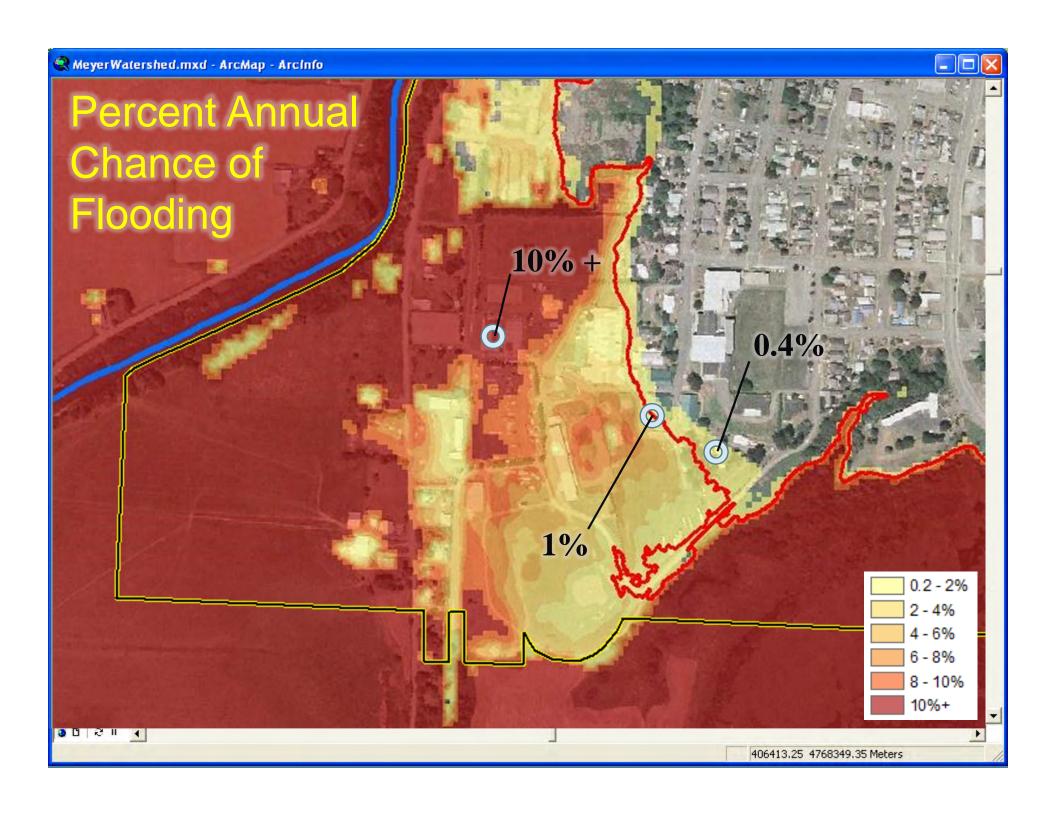
Today

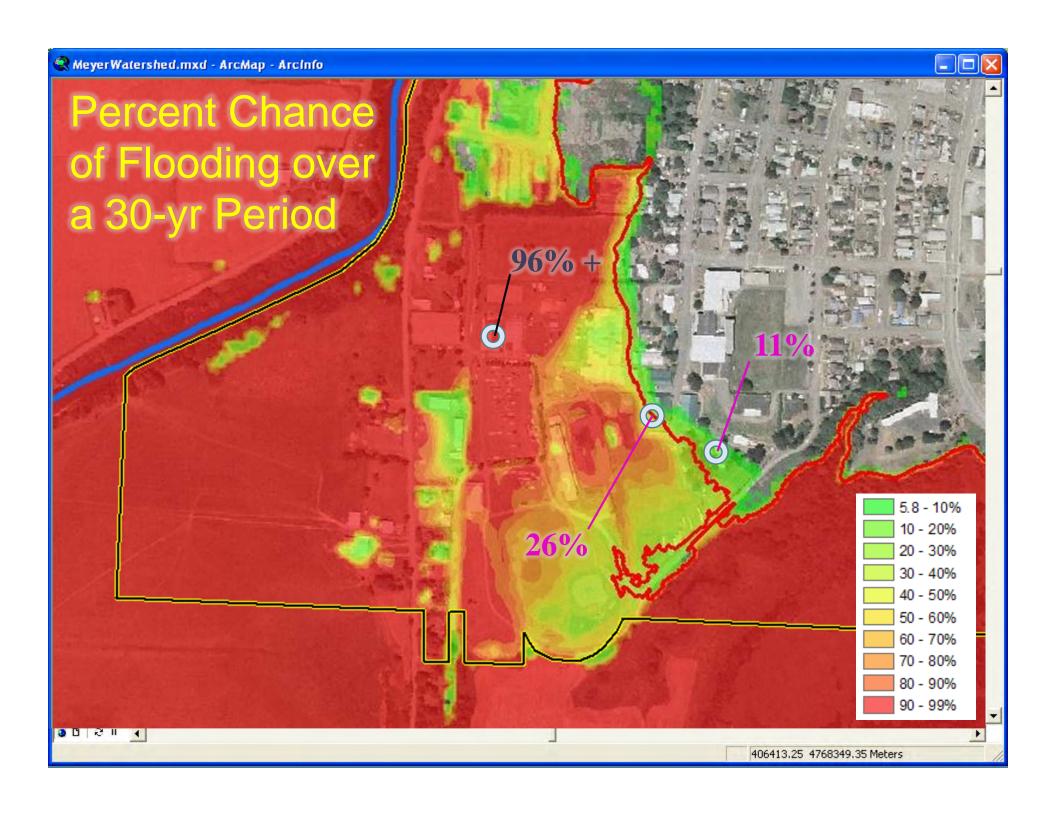


Tomorrow





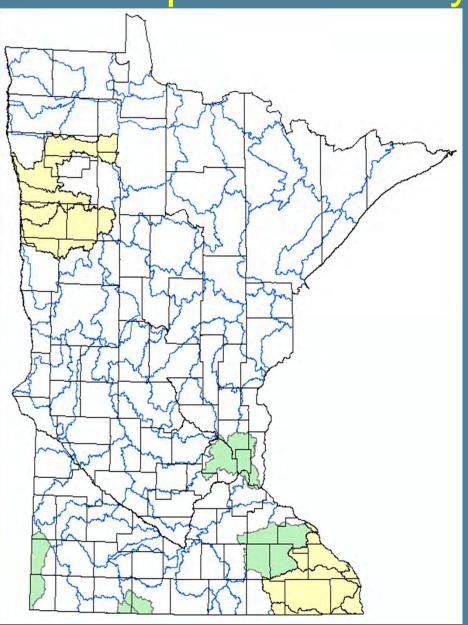




Technology Changing

- Regulatory maps have changed, and continue to change
- Now have "Non-Regulatory Products" being funded through FEMA's Risk MAP program
 - Changes since last map
 - Depth grid maps
- Can possibly fund if used for "action" like HIGHER STANDARDS or mitigation projects!

RiskMap HUC8 Study Areas

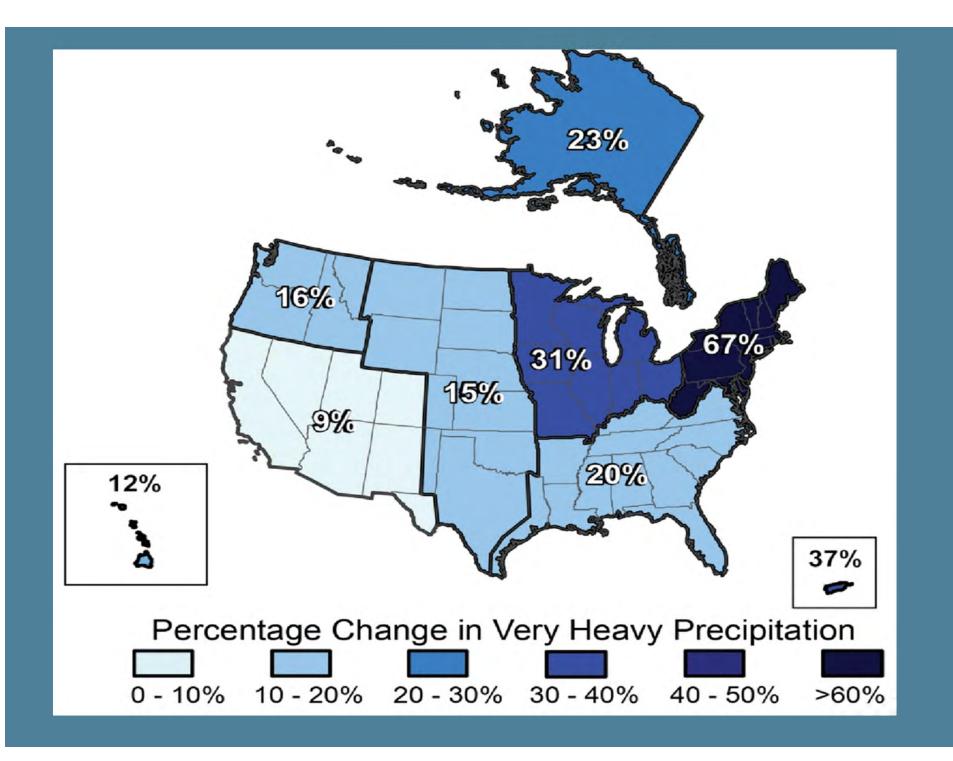


Yellow = Study in-progress

Green = 2013 start

Development & Climate Change Impacts

- Minimum federal regulations don't account for increases in runoff due to development (and maps are updated years after the fact)
- Precipitation patterns are changing
 - More of the rain in intense storms & anytime between March and November (can't just worry about spring floods anymore)
 - Update with more years of data
 - Technical Paper 40 (TP 40) based on 1960 data
 - New Atlas 14 released in 2013

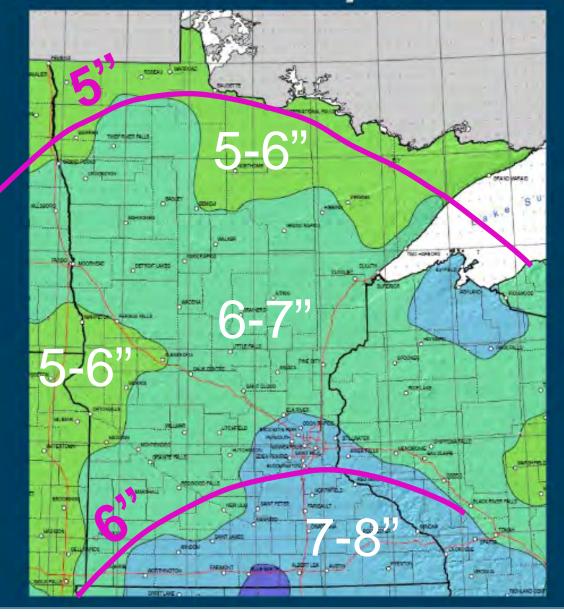


TP-40: 100 year-24 hour



TP-40: based on 1960 data; less stations; shorter record

Atlas 14: 100 year-24 hour



-TP-40

```
□ 4.01 - 5.00 □ 7.01 - 8.00 □ 5.01 - 6.00 □ 8.01 - 9.00 □ 6.01 - 7.00 □ 9.01 - 10.00
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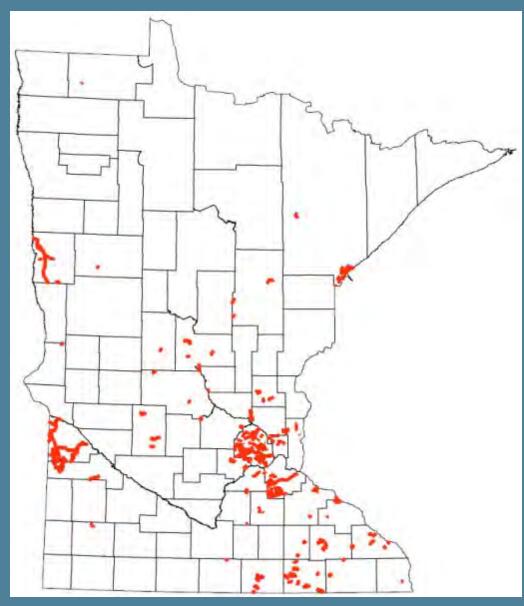
TP-40/Atlas 14 comparisons for Minnesota, South Dakota, North Dakota, and Wisconsin

- some significant increases in each state
 - most of Minnesota and Wisconsin, eastern North Dakota,
 and the Black Hills of South Dakota
 - percent change in 24 hour/ 100 year depths:
 - Minneapolis 6.0 to 7.9 inches (+32%)
 - Ashland 5.3 to 7.3 inches (+38%)
 - Fargo 5.3 to 6.3 inches (+19%)
 - Rapid City 4.6 to 5.7 inches (+24%)



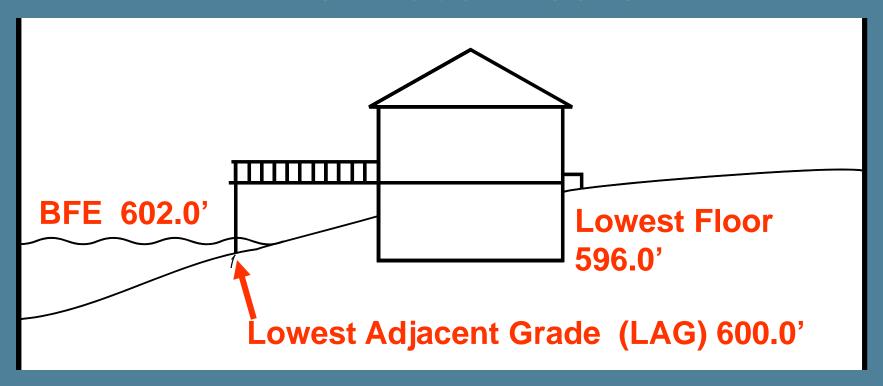


Where Does Atlas 14 Affect Modeling for FEMA Maps?



- Will NOT affect
 modeling for some
 methods e.g.,
 used historical
 gage data
- WILL affect
 modeling where
 the 100—year
 rainfall was used in
 model (but maps
 dated

What About Decks?



If LAG of deck is lower than BFE, considered "IN."

- Won't be eligible for LOMA
- Rating will be based on lowest floor elevation minus BFE (Rated as -6 in this example.)

FEDE	DEPARTMENT OF HOMELAND SECURITY RAL EMERGENCY MANAGEMENT AGENCY of Flood Insurance Program	V 1712 3 (2.3) NO	ION CER				660-0008 Date: July 31, 2015	
-		SECTION A	- PROPERTY II	NFORMAT	ION F	OR INSURAL	NCE COMPANY USE	
A1.	Building Owner's Name						Policy Number:	
A2.	Building Street Address (including Apt.,	g. No.) or PO. Route and Box No.			Company NA/C Number:			
-	City State				ZIP Code			
A3.		operty Description (Lot and Block Numbers, Tax Parcel Number, Legal Description, etc.)						
AA	Pullfing Use Ie of Residential Non-Re-	sidential Addition Acres	ssory etc.)					
A5.	Building Use (e.g., Residential, Non-Residential, Addition, Accessory, etc.) Horizontal Datum: NAD 1927 NAD 198							
	Attach at least 2 photographs of the building Diagram Number	uilding if the Certificate i	s being used to ob	tain flood in	isurance.			
A8. For a building with a crawlspace or enclosure(s): A9. For a building with an attached garage:							t .	
	a) Square footage of crawlspace or enclosure(s) sq ft a) Square footage of sq ft sq ft a) Square footage of sq ft							
	b) No. of permanent flood openings in the crawlspace or enclosure(s) within 1.0 foot above adjacent grade b) Number of within 1.0					permanent flood openings in the attached garage out above adjacent grade		
	c) Total net area of flood openings in I	sq in	sq in c) Total net area of flood openings in A9.bsq					
	d) Engineered flood openings?	Yes No		d) Er	ngineered flood oper	nings?	Yes No	
		ION B - FLOOD INS	_	-	M) INFORMATIO	V		
	NFIP Community Name & Community N		B2. County Nan				B3. State	
B4.	Map/Panel Number B5. Suffix	B6. FIRM Index Date	B7. FIRM Panel Revised Da	Effective/	B8. Flood Zone(s)		Flood Elevation(s) (Zone ise base flood depth)	
	William to the second of the second of	N C – BUILDING ELE				-		
C1.	Building elevations are based on: *A new Elevation Certificate will be req	Construction Drawin uired when construction	gs* Build of the building is		onstruction*	Finished (Construction	
C2.	Elevations – Zones A1–A30, AE, AH, A (with BFE), VE, V1–V30, V (with BFE), AR, AR/A, AR/AE, AR/A1–A30, AR/AH, AR/A0. Complete Items C2.a-h below according to the building diagram specified in Item A7. In Puerto Rico only, enter meters. Benchmark Utilized: Vertical Datum:							
	Indicate elevation datum used for the elevations in items a) through h) below. NGVD 1929 NAVD 1988 Other/Source:							
	Datum used for building elevations mu				Check the measurement used.			
	a) Top of bottom floor (including basen	nent, crawlspace, or enc	losure floor)		feet	meters		
	b) Top of the next higher floor		· -		feet	☐ meters		
	c) Bottom of the lowest horizontal stru	ctural member (V Zones	only)		feet	meters		
	d) Attached garage (top of slab) e) Lowest elevation of machinery or eq	vinment conjeins the h			feet feet	meters		
	(Describe type of equipment and loc	cation in Comments)	unding		Lieut	Littleters		
	f) Lowest adjacent (finished) grade ne	-	-9-	feet	☐ meters			
	g) Highest adjacent (finished) grade next to building (HAG) feet meters h) Lowest adjacent grade at lowest elevation of deck or stairs, including feet meters							
	structural support					-		
	SECTI	ON D - SURVEYOR,	ENGINEER, OR	ARCHITE	CT CERTIFICATIO	N		
infort	certification is to be signed and sealed b nation. I certify that the information on th	his Certificate represents	my best efforts to	interpret the	e data available.	on		
	erstand that any false statement may be eck here if comments are provided on b				on A provided by a			
∃c₁	eck here if comments are provided on b eck here if attachments.	licens	ed land surveyor?	Yes	□No		(B) VB=	
Cert	ifler's Name			License N	lumber		PLACE	
		Come	any Name			-		
Title							HERE	
	nen.	7.00		Chat-	700 0040		HERE	
Addi	ess:	City		State Telephone	ZIP Code		HERE	

See reverse side for continuation.

Replaces all previous editions.

FEMA Form 086-0-33 (7/12)

FEMA Elevation Certificate

Decks & Stairways on Elevation Certificate

a)	Top of bottom floor (including basement, crawlspace, or enclosure floor)		☐ feet
b)	Top of the next higher floor		☐ feet
c)	Bottom of the lowest horizontal structural member (V Zones only)		☐ feet
d)	Attached garage (top of slab)		feet
e)	Lowest elevation of machinery or equipment servicing the building (Describe type of equipment and location in Comments)		☐ feet
f)	Lowest adjacent (finished) grade next to building (LAG)		feet
g)	Highest adjacent (finished) grade next to building (HAG)		☐ feet
h)	Lowest adjacent grade at lowest elevation of deck or stairs, including structural support		feet

Added to more recent Elevation Certificates

Note: Fill in all spaces, or put "NA"



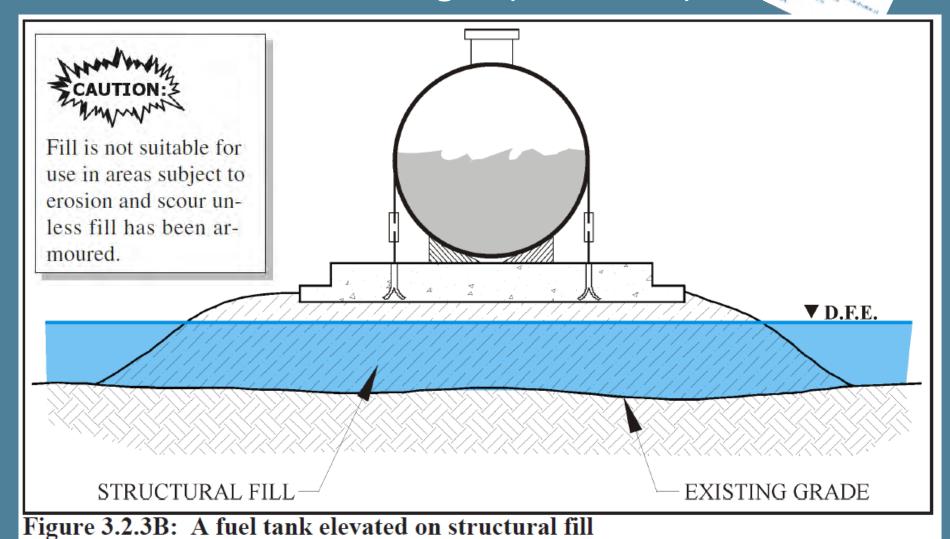
Lower Garvin Brook at Minnesota City

Fuel Tanks

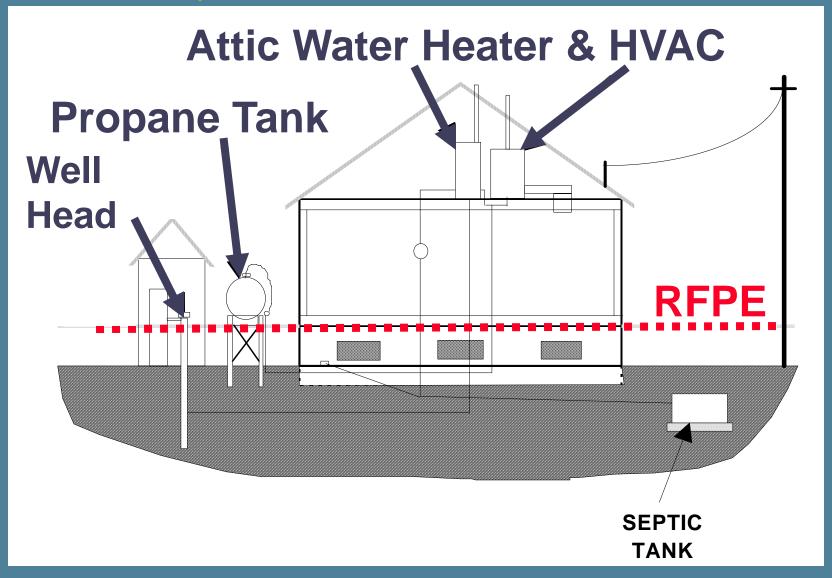
- Tanks & the fuel lines, meters & control panels
- Anchored to prevent buoyancy or movement
- Not allow infiltration of floodways, or leakage during floods
- FEMA focusing on this issue more due to problems seen in major floods

Fuel Tanks

FEMA 348 – "Protecting Building Utilities From Flood Damage" (Nov 1999)



Utility Location Schematic



Prevent This!





Beautify your unsightly propane tank (and fool the moose who keep trying to mate with it) with this 10-foot long x 37" dia nylon camouflage tank cover. Made for 500-gallon tanks, it would also be useful covering a canoe, small boat or slender hippopotamus. Includes zipties to secure it.

42144 NEW! Camo Tank Cover \$19.50/each

Contact Us!

■ Floodplain Ordinances: <u>suzanne.rhees@state.mn.us</u> 651-295-5677

Floodplain Management Questions: ceil.strauss@state.mn.us 651-259-5713

■ Floodplain Mapping & Modeling Suzanne.jiwani@state.mn.us

651-259-5681