# MN Assoc. of County Planners and Zoning Administrators Spring Conference

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**Property Assessed Clean Energy Financing - PACE** 

## 35% of U.S. energy use



and carbon emissions comes from our buildings

## 22% Unemployment

U.S. construction industry, 04/2010



#### **Economic Impact: \$1.2 Trillion**

United States could save \$1.2 trillion through 2020, by investing \$520 billion in energy efficiency improvements, cutting U.S. projected energy use by about 23 percent — a savings that would be "greater than the total annual nontransportation energy consumption of Canada".

### Barriers to Energy Efficiency

- "Not worth the effort" (i.e. transaction costs)
- **▶** Lack of information
- Uncertainty about the energy savings
- High upfront costs

#### Putting the cost into perspective

#### **I-Phone Bill**

\$119/month

\$1,428/year

\$28,560/20 years



#### **Heating / Cooling Bills**

\$139/month avg. \$1,668/year \$33,360/20 years



#### **Issues with Existing Financing Options**

- **►** Low Participation Rates
- Limited Applicability to Households Most in Need
- **▶** Limited Support for Comprehensive Retrofits
- ► Inability of Programs to Cover Their Costs

# Getting Beyond The Upfront Cost Barrier:

How do we get to on-going monthly operational energy savings when the upfront costs are in the thousands and credit is ultra-tight?

#### Minnesota PACE

Property Assessed Clean Energy Financing for Businesses and Homeowners

#### A new option in financing EE and RE projects: Pay As You Save

Laws of Minnesota 2010, Chapter 216 and Chapter 389 (Minnesota Statutes, Sections 216C.435-216C.436)

## **Key Components of PACE**

- New source of capital for EE/RE improvements allows property owners to install larger projects, paying for the cost of the improvement over it's functional life through a Property Tax assessment up to 20 years
- No up-front cost to property owner, funding provided through municipal revenue bond issuance
- Participants pay only for cost of project and nominal fees to administer program
- Debt obligation is attached to property allowing for transferability upon change in property ownership. Most property owners do not want to make large investments in improvements if they plan to sell their property in a few years.
- >100% Voluntary, Property Owner must petition for special assessment but qualification is at the discretion of the administering entity.
- Low rates, reduced transaction costs and tax benefits MAY be available,.
- ▶ It PAYS! Pay As You Save!

## Potential PACE Challenges

- ➤ Limits on What Can Be Funded Must be fixed to property and last at least as long at the financing term; potential limitations if required to be "cash flow positive".
- ➤ Cost of Setup Often administratively difficult to set up, especially for limited local government staff; however it is easier/cheaper as trail blazers develop templates.
- ➤ Scale A city, town, or small county is probably too small to bring down costs; fix costs need to be spread over hundreds or thousands of assessments each year.
- ► Access to Cheap \$ Need volume and standardization to bring down cost of capital; "on demand" funding important but more expensive.
- ➤ Lender Opposition Resistance by some lenders whose priority in bankruptcy may be reduced

#### **Key Components of MN Legislation**

#### Legal Authority/ Structure

- -Permits cities, counties, towns, HRA, EDA and CDA to est. program
- Available to commercial, industrial and residential property owners
- -Revenue bond authority, secured by senior lien,
- Qualifying projects can EE, RE, HV elec. upgrades

#### **Program Requirements**

- -Energy Audits and/or RE feasibility study
- -Qualified contractors perform work, 100% inspected, 10% performance verification
- -Max. 10% loan to assessed value of property, Max. 20 yr term
- -Owners must be current on mortgage and taxes, demonstrate ability to pay assessment
- -Energy efficiency installed in conjunction with or prior to RE project
- -PACE certificate issued upon satisfactory completion

### **PACE Best Practices**

Savings-to-Investment Ration > 1 -Expected energy savings should exceed investment

costs

Property
Equity
Evaluation –
There should be sufficient equity in a property to justify debt placement

Demonstrated Cost Effectiveness Minimum and Maximum Improvement Amounts

## Regional PACE Benefits

Reduces
Administrative
Costs – Reduces
administrative
burden for local
governments and
eliminates
redundancy

More Attractive
Financing –
Large, diversified
assessment pools
are likely to
deliver low
interest-rate
financing

Flexible Levels of Municipal Involvement – operate strictly as assessment pass through agents or be involved more robustly in program operations

## Who Runs the Program?

Berkeley and San Francisco Both
administrative
and funding
functions run
by a third party
(Renewable
Funding)

**Boulder County** 

Many functions run by county staff; processing applications and some parts of the funding run by third parties

Town of Babylon, Palm Desert and Sonoma County

Most program functions run in-house

## **Sources of Funds**



#### **Key Benefits for Cities & Counties**

Helps meet energy efficiency goals

Improves property values

Promotes local jobs

#### **Key Benefits for Property Owners**

Deep EE
retrofits
and RE
Saves big
money on
utility bills

Does not draw down owners available credit Repayment obligation can be transferred to new owner

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