

### Docks & Marinas in Shoreland

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### Agenda

- Mooring facilities and docks
  - Aquatic impacts of docks and mooring
  - Public water regulations
  - Mooring spaces and shoreland rules
- Shoreland Program/Policy Feedback
- Program Updates



**Ecological Impacts of Docks and Mooring Structures** 

### **Ecological Impacts from Dock/Mooring Structures**

- Reduces aquatic vegetation (props; shade)
- Affects fish habitat/use
- Reduces wildlife habitat (shore areas disturbed/cleared)



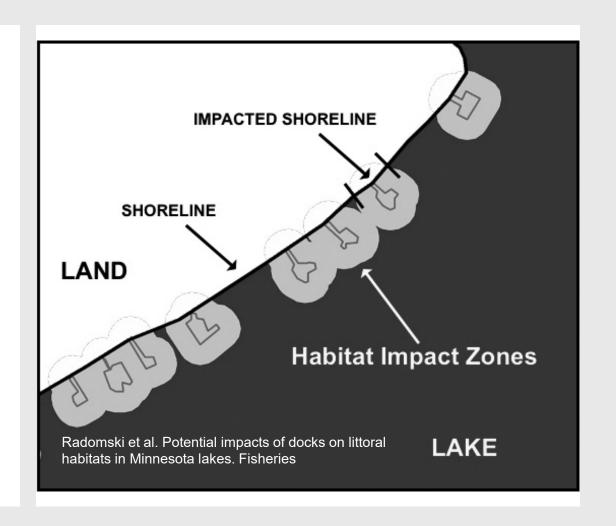
### **Motorized Watercraft**

- Disturb sediment
- Increase turbidity
- Release phosphorus
- Destroy fish habitat



# Cumulative Effects from Mooring Structures Associated with Land Development

- Larger structures produce larger habitat losses
- Limiting size and centralizing facilities is critical to minimizing impacts





Docks, Mooring Facilities, and Marinas – Public Waters Rules

### Docks

- Narrow platform or structure extending waterward from the shoreline for ingress/egress for moored watercraft or to provide access to deeper water for water-oriented recreational activities
- Can be a temporary or permanent structure
- There are no-permit-required dimensional standards:
  - Not more than 8 feet in width, free flow of water beneath, length limited to that necessary for intended use, consistent with local regulations
  - DNR's Dock Platform General Permit allows for larger platform at end of dock if meet criteria
- Info on DNR's website:
  - DNR webpage <u>Docks and Access in Public Waters</u>
  - DNR <u>Docks and Access in Public Waters factsheet</u>
  - DNR General Permit 2008-0401 Authorization of Dock Platforms





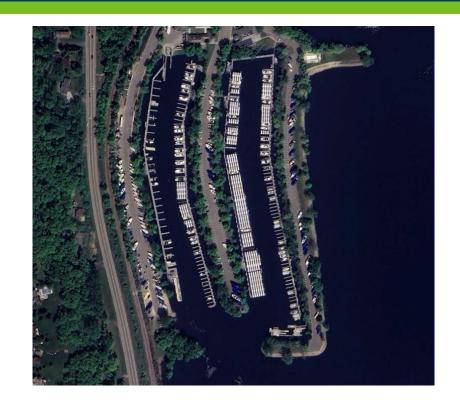
### **Mooring Facilities**

- Concentrated area intended solely for the mooring of 7 or more watercraft by docks, mooring buoys
- Permit not required as long as meet nopermit-required standards for docks and facility is not being used as a marina
- Public waters rule change in 2002 placed more reliance on local zoning officials to implement land use controls to address watercraft mooring
  - This ended DNR permits for mooring facilities unless part of structure is more is than 8 feet wide



### Marinas

- An inland or offshore commercial mooring facility for the concentrated mooring of 7 or more watercraft, where commercial ancillary services common to marinas are also provided
- DNR permit requirements:
  - Design in a compact fashion, minimize encroachment waterward
  - Size consistent with the demand for mooring in the area and the number of watercraft to be served
  - Area zoned for marina or the local government grants a land use permit



#### **Examples of commercial ancillary services:**

Bait shop

- Boat repair
- Restaurant
- Boat launching
- Gas fueling/sales Sewage pumpout
- **Boat storage**
- Other services



Mooring Spaces for Existing Resorts and Campgrounds

### Shoreland Commercial PUDs

- Campgrounds, resorts, and hotels
- A conditional use with performance standards:
  - Formula for density
  - Mooring spaces determined by density
  - Centralized mooring





### **Expansion Situations**

- Campgrounds/resorts <u>existing prior to SL ordinance adoption</u> and the number of existing spaces exceeds what is allowed.
- Campgrounds/resorts <u>approved after SL ordinance adoption</u> with a CUP but with no documentation and/or stated limit on mooring spaces and the number of existing spaces exceeds what is allowed.

# What is nonconforming status of these excess mooring spaces???

### DNR Perspective on Legal Status

- Mooring space USE regulated as a land use (even though its in the water)
- Legal nonconforming use status only applies to those spaces <u>existing prior to</u>
   <u>SL ordinance</u> adoption
- Legal nonconformities are protected repair, maintain, replace, etc... but not expanded
- Non enforcement of limits on mooring spaces doesn't make spaces that exceed those limits conforming uses – they are only violations that haven't been remedied

### Administrative Challenges

- Request to maintain spaces when no CUP documentation
- Verifying spaces over time pre/post shoreland ordinance
- Blend of conforming & nonconforming resort elements
- Not penalizing new owners for prior owner violations or past inattention to space requirements
- Not creating a competitive disadvantage with nearby nonconforming resorts

### Best Practices – Document Moorings Spaces

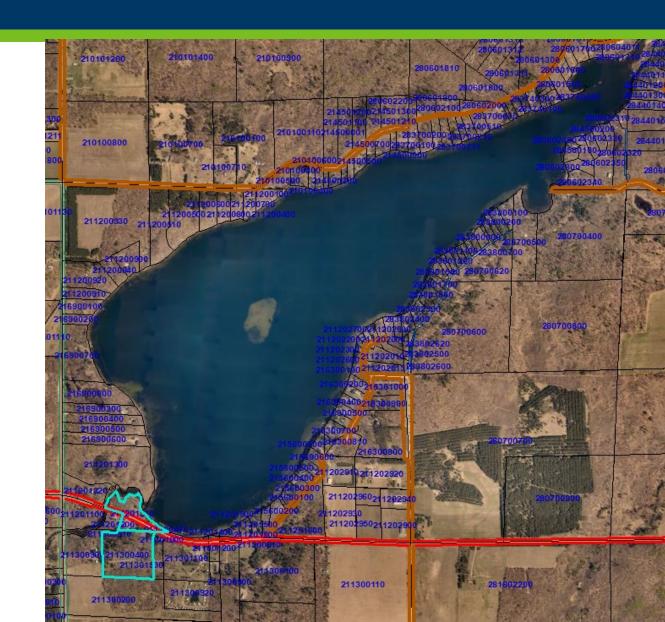
- Historical
  - Aerial photos
  - Site photos
- Ordinance history regarding spaces
- Determine if violations review previous CUP requirements
- Resort documentation
- Testimony by credible sources





### Best Practices – Aquatic Assessment

- Evaluate existing development on lake
- Evaluation aquatic zone for least impact



### Best Practices – Compromise & Mitigate

- Centralization of slips & docks
- Placed to minimize aquatic impacts
- Reduce approved number of sites in return for more slips
- Limit the increase in number of slips (from that requested)



### Best Practices – Going Forward!

- Require/develop good documentation during application, review, and approval process
- Establish Baseline tiering analysis to determine allowable units in first tier
- Monitor mooring spaces and enforce
- Cite policies to reduce nonconformities when enforcing limits on mooring spaces



### DEPARTMENT OF NATURAL RESOURCES

Shoreland Program Policy Feedback

#### slido

Please download and install the Slido app on all computers you use





# How is your shoreland administration going?

(i) Start presenting to display the poll results on this slide.





# What DNR resources are you aware of? Check all that apply.

i Start presenting to display the poll results on this slide.

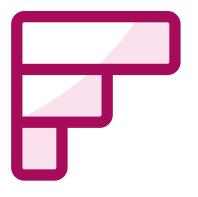




# What are your top shoreland resource concerns? Select top 3.

(i) Start presenting to display the poll results on this slide.





# What are your top shoreland administrative challenges-Select top 3

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### Program Updates

- Public Waters Inventory (PWI) Update
- In-Kind Culvert Replacement Legislative Proposal
- Annual Shoreland Activities Survey
- Natural Shorelines Partnership

### Natural Shoreline Partnership



**P&Z Representation WANTED!** For more information, contact Jeff Forester, 952-854-1317 or Jeff@mnlakesandrivers.org.

**Purpose:** The Minnesota Natural Shoreline Partnership is reshaping perceptions of lakeshore development, inspiring the dedication needed to protect and restore natural shoreline for the benefit of people, property, wildlife, and heritage.

#### **Shoreline Protection Subcommittee**

Work collaboratively to identify short, medium, and long-term approaches to improve how the DNR and local units of government (counties, cities, SWCDs, and watersheds) regulate and provide technical services for shoreline / shoreland parcels.

10/4/2024 27



### Thank You

### 2024-10-04-MACPZA Conf.pptx

03 - 09 Oct 2024

Poll results



#### **Table of contents**

- What are your top shoreland resource concerns? Select top 3.
- What are your top shoreland administrative challenges-Select top 3
- How is your shoreland administration going?
- What DNR resources are you aware of? Check all that apply.



### What are your top shoreland resource concerns? Select top 3 .

0 4 0

(1/2)

1.	Shoreline erosion-land loss	
		1.83
2.	Loss of natural shorelines	
		1.65
3.	Water clarity/algae growth	
		1.33
4.	intensity of development	
		0.65
5.	Impacts from watercraft	
		0.28



### What are your top shoreland resource concerns? Select top 3.

0 4 0

(2/2)

- 5. Loss of character
  - 0.28
- 7. Number & size of docks
  - 0.00

# What are your top shoreland administrative challenges-Select top 3 (1/3)

0 4 0

1.	Vegetation management	1.18
2.	Bluff determination-bluff standards	1.10
3.	Impervious surface	1.10
		0.95
4.	Expansion of nonconformities	0.88
5.	Riprap	0.88
		0.78

# What are your top shoreland administrative challenges-Select top 3 (2/3)

0 4 0

6.	Reviewing resorts/campgrounds & mooring spaces	
		0.23
7.	Retaining walls	
		0.20
8.	Controlled access lots	
		0.18
8.	Guest cottages/quarters	0.40
		0.18
8.	Dock setbacks from property lines	0.40
		0.18

# What are your top shoreland administrative challenges-Select top 3 (3/3)

0 4 0

11. Townships taking on shoreland zoning

0.10

12. Reviewing residential PUDs

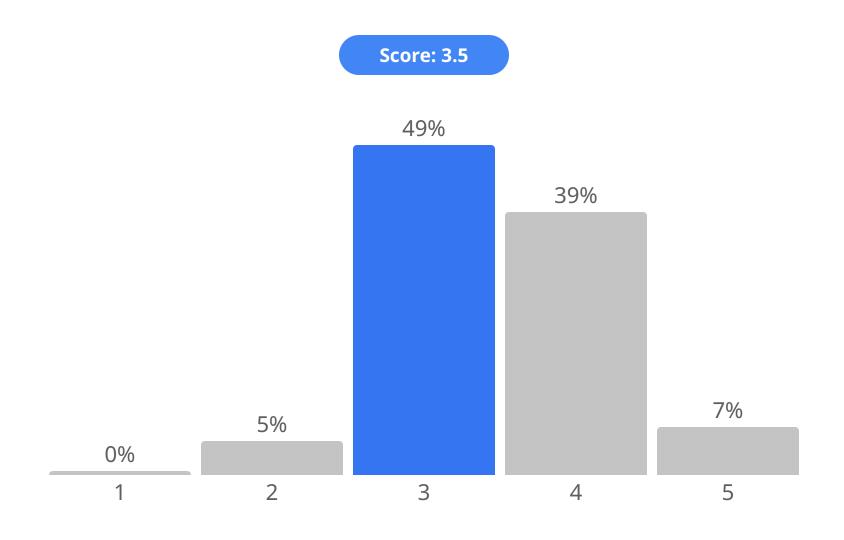
0.08

13. Access easements/private mooring/dock rental

0.00

### How is your shoreland administration going?







## What DNR resources are you aware of? Check all that apply. (1/2)

0 4 5

93 %

Virtual on-demand training videos

64 %

Virtual custom training

16 %

Monthly LGU forums

67 %

Higher standards webpage

44 %

Model ordinance

### What DNR resources are you aware of? Check all that apply.

0 4 5

(2/2)

DNR review and approval procedures

53 %

Bluff guidance

56 %

Bluff profile excel tool

24 %

Variance guidance webpage

40 %